

# Maternal, Child and Adolescent Health Division Fiscal Administration Policy & Procedure Manual



This Manual applies to Local Health Jurisdictions (LHJs) and Community Based Organizations (CBOs) operating our:

- Maternal, Child and Adolescent Health (MCAH) Program
- Black Infant Health (BIH) Program
- Adolescent Family Life Program (AFLP)
- California Home Visiting Program (CHVP)
- Perinatal Equity Initiative (PEI)

# **TABLE OF CONTENTS**

Administrative Funding	5
Overview	5
HRSA Grants – Title V Block Grant and MIECHV	
State General Funds	6
Agency Funds	6
Certified Public Funds	6
Title XIX Medi-Cal Funds - Federal Financial Participation	7
Community Based Organizations (CBOs)	7
Federal Financial Participation	8
Overview	8
Documentation for FFP Claiming	
Policy	
FFP Ineligible Activities	9
Documentation	
Claiming FFP Funds	
FFP Time Studies	
Requirements	
Time Study Data Summary Report FormatFFP Time Studies & Function Codes:	
Reimbursement Rates & Function Codes	
Additional Time Worked	
FFP Function Codes	
FFP (Title XIX) Decision Tree	
SPMP Requirements: Professional Classification	
Policy	19
SPMP Requirements Professional Education and Training	20
Policy	
Procedure	
Example of SPMP Questionnaire	22
SPMP Requirements: Activity	
Policy	
Title XIX Claiming Cover Letter Attestation Form	
Medi-Cal Percentage (MCP)	
Policy	
Base Medi-Cal Percentage	
AFLP Base Medi-Cal Percentage	
BIH Program Base Medi-Cal Percentage	29

MCAH Program Base Medi-Cal Percentage	29
Local Medi-Cal Percentage MCP	30
Multiple Medi-Cal Percentage MCP For Single Staff	30
Weighted Medi-Cal Percentage	31
Variable Medi-Cal Percentage	
MCAH Director - Medi-Cal Percentage (MCP)	33
Policy	33
Procedure	
Requirements	
MCP Annual AFA Justification letter	35
Policy	35
Title V 30/30 Earmarking	36
Overview	36
Requirements	
Title V Time Studies	
Budgets Documents	
Overview	
Budget/Invoice Template	
Budget Summary	
Procedure	
(I) Personnel(II) Operating Expenses	
(III) Capital Expenditures	
(IV) Other Costs	
(V) Indirect Cost	47
Budget Revisions	49
Overview	49
Requirements for Br's	
Invoices and Payments	
•	
Invoices	
Invoice Submission (How to Submit Your Invoice)	
Supplemental Invoices	
Invoice Detail Worksheet	
Invoice Deadlines	54
Payments	54
Maximum Amounts Payable	
Reimbursement Limitations	
Recovery of Overpayments Procedures	
F100euu1e5	50

Payment Withholds	56
Audits	57
Overview	57
On-Site Technical Assistance Reviews	57
Entrance Meeting	58
Exit Meeting Corrective Action Plan	58
Terms and Conditions	59
General Terms and Conditions	59
Special Terms and Conditions	59
Additional MCAH Provisions	
Subcontract Requirements	59
Audit and Record Retention	61
Capital Expenditures and Inventory Controlled Items	62
Glossary of Terms and Acronyms	63

# **Administrative Funding**

#### Overview

Under the California Department of Public Health (CDPH), the State Maternal, Child and Adolescent Health Division (State MCAH) administers federal and state funds to local partners to promote the health of women of reproductive age, pregnant women, mothers, infants, children, and adolescents in California.

State MCAH will administer funds to Local Health Jurisdictions (LHJs) and Community Based Organizations (CBOs) annually through contracts and/or allocation agreements. All contracts and allocation agreements are subject to federal and state funding appropriations.

Funding sources that support MCAH activities include the Title V Block Grant, the Maternal, Infant and Early Childhood Home Visiting Grant (MIECHV), State General Funds (SGF), and Title XIX (Medicaid) Funds.

#### HRSA Grants – Title V Block Grant and MIECHV

The **Title V Block Grant** is federally administered by the Health Resources and Services Administration (HRSA). Title V Block Grant funds are used to reimburse MCAH, Black Infant Health (BIH), and Adolescent Family Life Program (AFLP) program expenses incurred for activities consistent with the goals and purposes of the grant.

CDPH/MCAH may use Title V Block Grant funds for the provision of health services and related activities (including planning, administration, education, and evaluation) in accordance with the CDPH/MCAH application. The Title V Block Grant funds may not be used for cash payments to intended recipients of health services or for purchase of land, buildings, or major medical equipment.

#### Title V funds seek to provide:

- Assure access to quality maternal and child health care services, especially for those with low-income or limited availability of care.
- Reduce infant mortality.
- Provide access to prenatal, delivery, and postnatal care, especially for women who are lowincome and at-risk.
- Increase regular screenings and follow-up diagnostic and treatment services for children who are low-income.
- Provide access to preventive and primary care services for children who are low-income and rehabilitative services for children with special health needs.
- Implement family-centered, community-based, systems of coordinated care for children with special health care needs.

• Set up toll-free hotlines and assistance in applying for services to pregnant women with infants and children who are eligible for Medicaid.

Pursuant to 42 U.S.C., Section 704, the Agency cannot use Title V or MIECHV funds to:

- Provide inpatient services.
- Make cash payments to intended recipients of health services.
- The purchase or improvement of land; construction; or permanent improvement (other minor remodel) of any building or facility.
- Satisfy any requirement for the expenditure of non-federal funds as a condition for the receipt of federal funds.
- Providing financial assistance to any entity other than a public or non-profit private entity for research or training services.
- Payment for any item or service (other than an emergency item or service) furnished by:
  - An individual or entity during the period such individual or entity is excluded from participation in any other federally funded program, and/or
  - At the medical direction or on the prescription of a physician during the period when the physician is excluded from participation in any other federally funded program.

#### **State General Funds**

State General Funds (SGFs) are used to enhance and promote MCAH programs. Pursuant to Section 123255 of the California Health and Safety Code, SGFs are used to maximize the reimbursement of available federal funds claimable under Title XIX of the Federal Social Security Act (42 U.S.C., Sec. 1396 et seq.).

#### **Agency Funds**

Agencies contribute funds toward the total cost of operating and promoting MCAH programs. Pursuant to Section 123255 of the California Health and Safety Code, non- federal agency funds can maximize the use of available matching federal funds claimable under Title XIX of the Federal Social Security Act (42 U.S.C., Sec. 1396 et seq.).

Agencies that receive Title V Block Grant funding and contribute Agency funds must report the Agency funds in the proposed program budget and the monthly/quarterly invoices.

#### **Certified Public Funds**

Title 42 of the Code of Federal Regulations (42 CFR), Section 433.51, which is based on the authority of Section 1903(a) of the Social Security Act, provides:

- (a) Public funds may be considered as the State's share in claiming Federal Financial Participation (FFP) if they meet the conditions specified in paragraphs (b) and (c) of this section.
- (b) The public funds are appropriated directly to the State or local Medicaid agency or transferred from other public agencies (including Indian tribes) to the State or local agency and under its administrative control or certified by the contributing public agency as representing expenditures eligible for FFP under this section.
- (c) The public funds are not federal funds, or are federal funds authorized by federal law to be used to match other federal funds.

CBOs contracting with the division or subcontracting with an LHJ under MCAH Programs may utilize public funds that must be certified by a public agency as funds eligible for the drawdown of Federal Financial Participation.

Questions regarding use of funds not identified should be directed to your assigned Contract Liaison.

#### Title XIX Medi-Cal Funds - Federal Financial Participation

Federal Title XIX Medi-Cal (Medicaid) funds may be used to reimburse a percentage of expenses incurred for personnel and associated operating costs for matchable activities. Title XIX matching funds are applicable only to programs that serve Medi-Cal members. The budget may include Title XIX federal funds matched at either an Enhanced rate (75% federal funds and with 25% agency general funds/SGF) or Non-Enhanced rate (50% federal funds and with 50% agency general funds/SGF). Agencies claiming Title XIX funding must conform to requirements contained in the FFP section of this Policy and Procedure Manual.

#### **Community Based Organizations (CBOs)**

CBOs receiving MCH Block Grant funds to provide AFLP services are eligible for FFP.

The Non-Enhanced rate (50/50) can be claimed for any of the agency's staff involved in activities that are necessary for proper and efficient Medi-Cal administration. As non-government agencies, CBOs are prohibited by Federal regulations from claiming and receiving the Enhanced rate matching of 75/25.

# **Federal Financial Participation**

#### Overview

Fiscal support for programs is available from federal Medicaid Title XIX funds. This fiscal support is called Federal Financial Participation (FFP). The LHJs, i.e., city or county health departments, and CBOs responsible for the public health needs in the designated geographic area can claim partial reimbursement through FFP Title XIX funds. Programs can claim FFP funds when activities meet at least one (1) of the two (2) FFP objectives:

- 1. Assisting individuals eligible for Medi-Cal to enroll in the Medi-Cal program.
- 2. Assisting individuals on Medi-Cal to access Medi-Cal services.

The Centers for Medicare and Medicaid Services (CMS) regulations allow matching for administrative activities that are reimbursable at a Non-Enhanced rate (50/50) for the majority of expenses necessary for the proper and efficient administration of the Medi-Cal program. CMS also allows reimbursement at an Enhanced rate (75/25) for certain activities performed by Skilled Professional Medical Personnel (SPMP) that require specified education and/or training, as well as their direct clerical support.

#### This reimbursement:

- 1. is provided through matching Medi-Cal Title XIX funds with local agency general funds and/or State MCAH allocated SGF to maximize funding for the Program.
- applies to personnel employed directly by an FFP participating agency or subcontracted agency.

### **Documentation for FFP Claiming**

#### **Policy**

The following types of documentation must be part of the agency's time study/FFP audit file:

- Organization chart(s)
- Job specification for each SPMP position
- Position duty statement for each employee
- Training log, agenda/brochure of training, and registration receipt
- Correspondence related to Division FFP policies
- Supporting documentation
- Working papers used to calculate/develop invoices
- SPMP questionnaire for claiming status
- Signed time studies

#### **FFP Ineligible Activities**

Activities that are not eligible for FFP funding t may be required to meet the objectives of the SOW, include, but arenot limited to the following:

\*Note: These activities may qualify for FFP funding only when one of the two FFP objectives is met. If you have questions regarding matchable activities, please consult with your Program Consultant.

- Membership Dues
- Educational Activities
- Car Seat Training Coordinators
- Car Seats
- Gift Cards
- Anticipatory Guidance/Activities (e.g., parenting, safety, breastfeeding)
- Social Activities
- Childhood Safety
- Immunization clinics
- Work Force/Job Development
- School related activities
- Housing need activities
- Fetal Infant Mortality Review
- Parenting
- Day Care
- Routine Developmental Testing (i.e., Denver, NCAST etc.)
- Nutrition
- Domestic Violence Educational Prevention\*
- Transportation\*

Other expenses ineligible for FFP reimbursement include payment of activities and/or visits claimed under Targeted Case Management (TCM).

#### **Documentation**

Supporting documentation to verify and substantiate appropriate Title XIX claiming and percentages of FFP matching must be maintained at all times and, when applicable, provided during on-site audits and/or by written request by CDPH/MCAH. Examples of supporting documentation include daily logs, appointment books, event flyers, meeting agendas with minutes, calendars, journals, and day planners. This documentation must identify the following:

- Staff name(s), Position(s), and applicable Title XIX matchable program(s)
- Date of each activity or activities
- Amount of time spent on each activity or activities
- Narrative description of activities conducted and how they support the applicable
- Number of clients seen or contacted (target audience), which should be broken out by Medi-Cal eligible clients versus non-Medi-Cal eligible clients whenever possible. Documentation submitted to CDPH can be deidentified and aggregated for reporting purposes but original

- records should be maintained in the case of an audit by CDPH or State control agency.
- When using a variable MCP, verification and documentation of Medi-Cal enrollment is required (see the Medi-Cal Percentage section of this manual for more information).

Time study documents, including supporting documentation, must be kept for a minimum of seven years from the date of the last payment for the fiscal year, and must be presented to MCAH upon request at any time.

#### **Claiming FFP Funds**

There are two factors that determine the amount of FFP funds an agency can claim:

- 1. Title XIX time studied activities
- 2. Agency's Medi-Cal Percentage (MCP)

#### **FFP Time Studies**

To claim Medi-Cal Title XIX funds, agency budgeted staff must document, through time studies, actual staff time worked in all programs during the time study period. Time studies are the primary documentation source of FFP and used to determine the percent of personnel time that is matchable and non-matchable. The time claimed to receive FFP match must be spent performing Medi-Cal administrative activities that meet at least one of the two FFP objectives.

#### Requirements

Each person listed on a program budget claiming Title XIX activities (full-time, part-time, or temporary staff) must complete weekly time studies that document 100% of their paid work time for a minimum of one month each quarter and submit a state MCAH time study data summary form or alternate approved format.

Note: At times of a state of emergency, such as the COVID-19 pandemic, staff may be required to time study everyday as a perpetual time study until CDPH/MCAH provides guidance that the requirement is no longer necessary.

#### Time-Study Data Report for Summary of FFP (v3.1)

AGENCY:		TIME STUDY PERIOD:
LAST NAME:		TIME STUDY MONTH:
FIRST NAME:		
JOB TITLE:		
SPMP:		
TIME BASE:		
The	e percentages below are based on	the program activities performed by this staff member
a	ind can only be used to invoice for t	the Fiscal Year and Time Study Period entered above.

Directions: Please enter the budget line number, program name, and Medi-Cal Factor (MCF) % for each program the staff works in.
For subprograms of MCAH, BIH, AFLP, enter them after the main program name e.g., MCAH - SIDS

Percentage Distribution of Staff Time by Program

Program Referen ce	Budget Line #	ı	<sup>O</sup> rogram	Not Matchable	Non- Enhanced	Enhanced	% of time in Program*	Medi-Cal Factor %
Α								
В								
С								
D								
E								
F								
G								
н								
ı								
<b>←</b> →	Staff	FFP Report	MCAH Dir	+	,			

Note: Prior approval of an alternate time study format or data collection system must be approved by MCAH prior to implementation. Agencies must retain MCAH written approval for audit and administrative purposes while receiving MCAH Funding and provide such information to MCAH upon request.

Annually during the AFA process, all MCAH agencies must designate in writing their time study month as (1st, 2nd, or 3rd month) and must remain constant with the time study period throughout the fiscal year. Any deviation from the approved period must be pre-approved by the MCAH Program Consultant and Contract Liaison via formal written approval.

#### **Time Study Data Summary Report Format**

All MCAH funded agencies must use the MCAH developed time study template unless they have received formal written approval to use an alternate template. If an alternate time Summary Report Format is approved, it must be consistent with the MCAH Time Study Data Summary Report components identified below:

- Agency name
- Time study period

- Time study month
- First and last name of employee
- Employee classification or title
- Time base (e.g., full-time or part-time)
- Employee eligible for SPMP (e.g., "yes" or "no")
- Budget line number
- Percent of time studied to each program listed
- Percentage of time by activity classification
  - o Enhanced (75/25)
  - Non-Enhanced (50/50)
  - Unmatched Not eligible for any Title XIX matching funds
- If applicable, MCP for each program and/or employee listed

The immediate supervisor must review and approve all time study documents. Your signed invoice package submission certifies and verifies all documents including the time studies.

If staff does not conduct a time study within the required time study period, FFP is not claimable, and your invoice will be rejected. Please consult your Contract Liaison and Program Consultant with any time study questions.

#### FFP Time Studies & Function Codes:

The time study report is the mechanism used to document reimbursable activities performed by staff. There are 12 total function codes used to identify these unique set of activities, including paid time-off.

When completing the time study, enter a time to the appropriate function code (1-12) and a program code (A-L) into each weekly slot. Time worked in programs other than MCAH programs must be coded to Other Programs. See example below:

FFP Monthly Ti	ime Study Calcula	ation					
Allocated Functions							
						Manual Entry of	
Function Code	Week 1	Week 2	Week 3	Week 4	Week 5	Totals	Total
10							
12			3.00				3.00
			3.00				3.00
Program A: MCAH							
Program A: WCAN						Manual Entry of	
Function Code	Week 1	Week 2	Week 3	Week 4	Week 5	Totals	Total
A1	3.00						3.00
A2	8.00			3.00			11.00
A3			6.00				6.00
A4	1.00						1.00
A5							
A6	7.00						7.00
7.4	0.50			2.00			2.50
A8	0.50			2.00			2.50
A9	2.00						2.00
A11	0.50		8.00	3.00			11.50
	22.00		14.00	8.00			44.00
						_	
Program B: MCAH	- SIDS						
						Manual Entry of	
Function Code	Week 1	Veek 2	Week 3	Week 4	Week 5	Totals	Total
B9							
B11	1.00		3.00	6.00			10.00
	1.00		3.00	6.00		L	10.00
Program C: BIH							
Frogram C. Din						Manual Entry of	
Function Code	Week 1	Week 2	Week 3	Week 4	Week 5	Totals	Total
C3	4.00						4.00
C6				5.00			5.00
C11		40.00	20.00	10.00			70.00
	4.00	40.00	20.00	15.00			79.00
						_	
Drogram Dr. Othor	D						
Program D: Other	Programs						
						Manual Entry of	
Function Code	Veck 1	Veck 2	Week 3	Veck 4	Week 5	Manual Entry of Totals	Total
Function Code D1	Veck 1	Veck 2	Veek 3	Veck 4	Week 5		
Function Code D1 D2	Veck 1 2.00	Week 2	Week 3	Veck 4	Week 5		2.00
Function Code D1 D2 D3	2.00 3.00	Veck 2	Veck 3		Veck 5		2.00 3.00
Function Code D1 D2 D3 D4	Veck 1 2.00	Veek 2	Week 3	3.00	Veck 5		2.00 3.00 11.00
Function Code D1 D2 D3	2.00 3.00	Veck 2	Veck 3		Week 5		2.00 3.00

Note: Time spent doing the following administrative activities associated with a function code is to be considered as time spent doing the function.

- The performance of necessary paperwork, travel, and supervision including the supervision of the SPMP staff by a SPMP supervisor.
- Employee break time is coded to the activity the employee is engaged in immediately before or
- after the break period. Lunchtime is **NOT** coded because it is unpaid time.

Once the data entry portion of the Title XIX time study is filled out, the information rolls onto the Title XIX summary page.

#### Time-Study Data Report for Summary of FFP (v3.1)

AGENCY:	Bean County	TIME STUDY PERIOD:	July-September (Q1)
LAST NAME:	Smith	TIME STUDY MONTH:	August
FIRST NAME:	Mary		
JOB TITLE:	PHN		
SPMP:	Yes		
TIME BASE:	Full-Time		

The percentages below are based on the program activities performed by this staff member and can only be used to invoice for the Fiscal Year and Time Study Period entered above.

<u>Directions:</u> Please enter the budget line number, program name, and Medi-Cal Factor (MCF) % for each program the staff works in For subprograms of MCAH, BIH, AFLP, enter them after the main program name e.g., MCAH - SIDS

Percentage Distribution of Staff Time by Program time in Program Budget Medi-Cal Reference Line # Program\* Not Matchable Non-Enhanced Factor % Program Enhanced 28.03% MCAH 54.20% MCAH SIDS 100.00% 6.37% 62.09 90.32% 9.68% 50.32% 100.00% 15.29%

Total

100.00%

Once the function codes and program codes are entered for each week, the time study report calculates the percent of time, by program, that staff is allowed to claim within four rates of reimbursement. The rates are:

- Enhanced (75/25) Reimbursement for Medi-Cal administrative activities performed by a
  Skilled Professional Medical Personnel (SPMP) and/or clerical support staff directly
  supervised by a SPMP that are directly necessary for the completion of the professional
  medical responsibilities and functions of the SPMP. In addition to the qualification of the
  SPMP personnel, the activity must require the use of their professional medical
  knowledge, training, and/or expertise. The rate of reimbursement is \$0.75 for every dollar
  expended for activities that meet one of the two FFP objectives.
- Non-Enhanced (50/50) Reimbursement for Medi-Cal administrative activities
  performed by any of the agency's staff. The rate of reimbursement is \$0.50 for every
  dollar expended for activities that meet one of the two FFP objectives.

<sup>\*</sup>This information is to be used by agencies to determine the percentage of staff salary that is billable to MCAH Programs. It can be used by agencies that do not maintain a daily record of program time.

- Not eligible for Title XIX (Unmatched) Reimbursement for activities performed by agency staff that meet the requirements of the Scope of Work but do not meet one of the two FFP objectives. This may be claimed under Title V, State General Funds or Agency funds.
- Allocated Reimbursement for costs, which are prorated according to the ratio of time recorded under the above rates.

#### **Reimbursement Rates & Function Codes**

Each rate of reimbursement is unique in its reimbursement formula. Within the four rates, there are a total of 12 function codes. Each function code has a definable and unique set of activities that are performed by staff. Consequently, all activities and paid time-off are identified under the function codes in the appropriate reimbursement class.

#### Enhanced Rate

Enhanced rate function codes are reimbursed at the rate of 75/25 and may be used for salary, benefits, travel costs, training, and possibly subcontract costs. Subcontractor costs can be enhanced if the subcontractor is a governmental agency contracted by a governmental agency that time study (Refer to the Budget Documentation Section, for detailed information). The Enhanced rate covers activities performed by a SPMP and/or clerical support staff when directly supervised by a SPMP that are directly necessary for the completion of the professional medical responsibilities and functions of the SPMP under the following function codes:

Function Code	Title/Description
2	SPMP Administrative Medical Case Management
3	SPMP Intra/Interagency Coordination, Collaboration & Administration
6	SPMP Training
8	SPMP Program Planning & Policy Development
9	Quality Management by SPMP

#### Non-Enhanced Rate

Non-Enhanced rate function codes are reimbursed at the rate of 50/50 for salary, benefits, training, travel costs, and associated operating expenses. Subcontractor costs may be reimbursed at a Non-Enhanced rate if Title XIX requirements are met. The Non-Enhanced rate covers activities under the following function codes:

Function Code	Title/Description
1	Outreach
4	Non-SPMP Intra/Interagency Collaboration & Coordination
5	Program Specific Administration
7	Non-SPMP Training

#### Not eligible for Title XIX (Unmatched Rate)

The unmatched rate function code is for activities included in the Scope of Work (SOW) that may or may not meet one of the two FFP objectives.

Function Code	Title/Description
11	Other Scope of Work Activities

#### Allocated Rate

Allocated rate function codes are to be used by all staff to record usage of any paid leave other than Compensatory Time Off (CTO), including holiday, vacation, and sick leave. The allocated activities are covered by the following function codes:

Function Code	Title/Description
10	Non-Program Specific General Administration: Non-program specific general administration is prorated between programs and matchable and unmatchable function codes. The portion allocated as matchable may only be matched at the Non-Enhanced rate (50/50).
12	Paid Time Off: Paid Time Off is prorated between programs and matchable and unmatchable function codes. CMS permits the matchable amount to be proportionately distributed between the Enhanced (75/25) rate and the Non-Enhanced (50/50) rate.

#### **Additional Time Worked**

Overtime and/or CTO being earned must be recorded to the function code appropriate for the activities being performed. CTO time is recorded when earned, and NOT to be recorded when used.

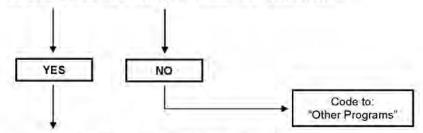
#### **FFP Function Codes**

Please note the function codes table has moved to MCAH Administrative Funding and Fiscal Documents page under <u>Title XIX Function Codes</u>. The <u>Department of Health Care Services Title XIX Claiming Toolkit</u> is also available to provide additional guidance and clarification to assist with appropriately documenting and seeking reimbursement for Title XIX matching funds through interagency agreements (IAs) maintained between DHCS and the California Department of Public Health (CDPH), California Department of Social Services (CDSS), and other state departments.

#### FFP (Title XIX) Decision Tree

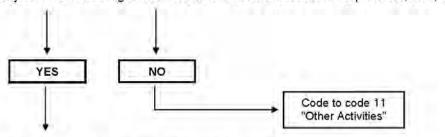
# Title XIX Decision Tree

Is this activity in the MCAH, CHVP, BIH, PEI or AFLP Scope of Work?

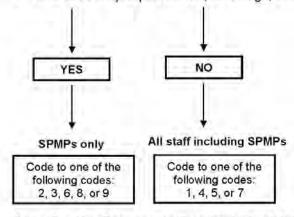


2. Does this activity meet Objective #1 or #2 of the FFP Guidelines?

Objective #1 - Assisting individuals eligible for Medi-Cal to enroll in the Medi-Cal program\*
Objective #2 - Assisting individuals on Medi-Cal to access Medi-Cal providers, care, or services\*



3. Does this activity require the skill, knowledge, and expertise of an SPMP?



Code 10 Non-Program specific general administration: This code is to be used by staffwhen attending an Agency required meeting, training, staff development, etc. (Examples: Sexual Harassment training, Workplace Violence, IT Security. Any training or meeting that is mandatory for your employment).

Code 12 Paid time off: Sick Leave, Vacation, and Paid Holidays.

\*includes MCAH program activities that support the proper and efficient administration of the Medi-Cal Program.

#### **SPMP Requirements: Professional Classification**

#### **Policy**

The Agency has the responsibility to substantiate claiming based on SPMP status. The Agency's job class specification must stipulate that the incumbent be from one of the following classifications and the Program duty statement must reflect enhanced and non- enhanced activities.

Pursuant to <u>Title 42</u>, <u>Code of Federal Regulations (CFR)</u>, <u>Sections 432.2</u> and associated State policy, SPMP classifications include the following:

- Physician
- Registered Nurse
- Physician Assistant
- Dentist
- Dental Hygienist
- Registered Dental Assistant
- Nutritionist with a Bachelor of Science (BS) degree in Nutrition or Dietetics and registered with the Commission of Dietetic Registration (RD)
- Licensed Clinical Social Worker with medical specialization or master's degree in social work
- Licensed Vocational Nurse
- Licensed Clinical Psychologist with a PhD in psychology
- Licensed Audiologist certified by the American Speech and Hearing Association
- Licensed Physical Therapist
- Licensed Occupational Therapist registered by the National Registry of American Occupational Therapy Association
- Licensed Speech Pathologist
- Licensed Marriage and Family, Therapist)

SPMP includes only professionals in the field of medical care. SPMP does not include non-medical health professionals, such as public administrators, medical budget directors, analysts or senior managers of public assistance or Medicaid programs. Experience in the administration, direction or implementation of the Medicaid program is not considered the equivalent of professional training in a field of medical care.

The following are **not** considered to be SPMP classifications consistent with federal guidance and state policy:

- Master Social Work without a LCSW license
- Master Public Health (MPH)
- Health Education Consultant (HEC)
- Community Health Worker (CHW)

#### SPMP Requirements Professional Education and Training

#### **Policy**

Per <u>42 CFR, Chapter IV Subchapter C 432.50</u>, for the enhanced FFP rate of 75 percent to be available for expenditures for salary or other compensation, fringe benefits, travel, per diem, and training for SPMPs, or staff directly supporting such personnel, the following requirements must be met:

- The activities performed by the SPMP, or staff directly supporting such personnel, must be necessary for the proper and efficient administration of the Medicaid State Plan and must not include expenditures for medical assistance.
- The staff designated as SPMP must have professional education and training in the field of medical care or appropriate medical practice.
  - "Professional education and training" means the completion of a 2-year or longer program leading to an academic degree or certificate in a medically related profession (42 CFR 432.2.(d)
  - This is demonstrated by possession of a medical license, certificate, or other document issued by a recognized National or State medical licensure or certifying organization; or
  - A degree in a medical field issued by a college or university certified by a professional medical organization. The activities performed by the SPMP must require the use of their professional medical knowledge, training, and/or expertise.
- The staff supporting SPMPs are secretarial, stenographic, and copying personnel and file and records clerks who provide clerical services that are directly necessary for the completion of the professional medical responsibilities and functions of the SPMP.
- The SPMP staff must directly supervise the supporting staff and the performance of the supporting staff's work.
- The SPMP, and staff directly supporting such personnel, must have a documented employeremployee relationship.

 The Agency must have a written agreement with the State to verify that the requirements listed above are met.

#### **Procedure**

Review the optional SPMP questionnaire that follows.. If you find it would be a helpful resource, reach out to your Contract Liaison for the most recent version.

Complete the optional SPMP questionnaire to determine the SPMP/non-SPMP status of an employee. The questionnaire needs to be administered only once, although periodic repetition may help the Agency to identify changes in staff education and composition. Retain any completed SPMP questionnaires as part of the Agency's audit files while SPMP staff are employed with the Agency and through the documentation retention period.

#### **Example of SPMP Questionnaire**



## Skilled Professional Medical Personnel & Directly Supporting Staff Questionnaire

#### PART I: INSTRUCTIONS

This Skilled Professional Medical Personnel (SPMP) and Directly Supporting Staff (DSS) questionnaire is intended to be a helpful tool for our state and county partners to utilize in making determinations as to whether a specific position or classification performing certain activities qualifies for enhanced SPMP/DSS Title XIX claiming.<sup>1</sup>

We encourage state and county partners to complete this SPMP/DSS questionnaire and maintain it as part of the supporting documentation for any enhanced SPMP/DSS Title XIX claiming.

For additional guidance regarding enhanced Title XIX claiming, please note the following:

- This SPMP/DSS questionnaire is not intended to be a replacement for applicable federal statutes, regulations, or audits that outline requirements for SPMP/DSS claiming but instead is adjunctive to those resources. Please review the applicable federal law (Social Security Act 1903(2)(A)) and regulations (Title 42, Code of Federal Regulations (CFR) Section 432.1 – 432.55), excerpted in relevant part below. For the full text, please visit one of the following links:
  - SSA Section 1903(2)(A), available at: https://www.ssa.gov/OP Home/ssact/title19/1903.htm.
  - 42 CFR Sections 432.1 432.55, available at: <a href="https://www.gpo.gov/fdsys/pkg/CFR-1999-title42-vol3/pdf/CFR-1999-title42-vol3-part432.pdf">https://www.gpo.gov/fdsys/pkg/CFR-1999-title42-vol3/pdf/CFR-1999-title42-vol3-part432.pdf</a>.
- Each state and county partner claiming enhanced SPMP/DSS Title XIX
  expenditures must maintain supporting documentation evidencing compliance
  with applicable federal statutes, regulations, and audits.
- For more information about enhanced SPMP/DSS Title XIX claiming, please refer to the Department of Health Care Services (DHCS) document titled, "Title XIX Claiming, Expenditures and Invoicing Frequently Asked Questions," which was provided to state partners separately. DHCS will also post this document on the DHCS website.

#### PART II: SPMP CLASSIFICATIONS

Please use the following questions to help determine if you or an employer or supervisor filling the form out on behalf or requirements for enhanced Title XIX funding for SPM

e information contained in this document do

#### **SPMP Requirements: Activity**

#### **Policy**

In addition to the qualifications of the provider meeting SPMP criteria, the activities performed by the SPMP must require the use of their professional medical knowledge, training, and/or expertise in order to qualify for enhanced matching funds.

Work by directly supporting staff is also eligible for enhanced funding when secretarial, stenographic, and copying personnel and file and records clerks who provide clerical services that are directly necessary for the completion of the professional medical responsibilities and functions of the SPMP.

The SPMP staff must directly supervise the supporting staff and the performance of the supporting staff's work. The SPMP and staff directly supporting such personnel must have a documented employer-employee relationship.

The local or county partner must have a written agreement with the State to verify that the requirements listed above are met.

#### **Title XIX Claiming Cover Letter**

For invoices claiming enhanced SPMP Title XIX expenditures (including allocated rates for paid time off), LHJs must submit their invoices using a standardized detailed description letter (see Attestation page 22 and accompanying documentation to substantiate expenditures billed under the applicable inter-agency agreement). Each state department or LHJ claiming expenditures under an inter-agency agreement must submit a Title XIX Claiming Cover Letter (as shown below) which includes the following information:

Attachment: Invoice

Z         Michael Trinidad         MCAH Coordinator         Y         \$52,782.02         \$51.1%         \$26,950.50         44.6%         \$23,544           3         Mary Smith         Public Health Nurse/SIDS Coordinator         Y         \$27,217.13         61.8%         \$16,825.63         31.7%         \$8,627           4         Adrianna Lopez         Public Health Nurse         Y         \$39,935.18         29.3%         \$11,697.01         19.7%         \$7,873           5         Joanne Park         Community Health Worker         N         \$45,260.45         86.0%         \$38,923.99         14.0%         \$6,336	cons at the county level are  : Non-Enhanced (50/50)  CA Code(s): 53118  ction Code(s): Fund (1,4,5,7)  6 Cost Time 9/6,339.79 0.09  % \$6,339.79 0.09  % \$23,540.78 4.39  % \$8,627.83 6.59  % \$7,871.22 51.09  % \$6,336.46 0.09	rity level are used to indicate N  ed Hours: Enhanced (75/25)  PCA Code(s): 53117  Function Code(s): 2, 3, 6, 8, 9 Time % Cost 79 0.0% \$0.00 78 4.3% \$2,290.74 83 6.5% \$1,763.67 22 51.0% \$20,366.94 46 0.0% \$0.00	indicate Medi-Cal eligib  nced   Hours: Allc
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	\$39,621.16	00 \$0.00 31 \$24,421.35	,421.35

#### Instructions for Filling Out the Title XIX Claiming Cover Letter by Section

- Header Enter names of state department or county/LHJ and program (e.g., Maternal, Child, and Adolescent Health), invoice number(s), state fiscal year and quarter, and period(s) of service covered by the invoice.
- 2. Direct Services (Yellow cell in the template) If the invoice includes direct services, provide information on the types of services provided and to what Medi-Cal population(s). Include information about procedural safeguards as to how the claiming state department or LHJ assures that the expenditures billed are for Medi-Cal members or services only. For example, some

programs use a dedicated billing code at the county level to designate Medi-Cal eligibility of a service recipient. Please ensure this is completed.

- 3. **Staff Details** For staff providing direct services or support, provide the following:
  - a. Names of individual staff persons (no initials, full name is required). Please ensure you are listing the full names under the personnel cells. First and Last names should be visible and not truncated. Extending the cell may be required.
  - Use official state/LHJ classifications and titles (no acronyms for classifications or titles; Must match duty statements and organizational charts provided). For SPMP staff with a Director/Coordinator/Supervisory classification, please add Public Health Nurse, Registered Nurse, etc.
  - Names and classifications Please ensure all name and classification columns are wide enough to accommodate all the words. You may extend the cell/s if necessary.
  - d. SPMP eligibility status, to be consistent with the Code of Federal Regulations (CFR), Title 42, <a href="https://www.ecfr.gov/current/title-42/chapter-IV/subchapter-C/part-432">https://www.ecfr.gov/current/title-42/chapter-IV/subchapter-C/part-432</a> State Personnel Administration:
    - i. "Skilled professional medical personnel means physicians, dentists, nurses, and other specialized personnel who have professional education and training in the field of medical care or appropriate medical practice and who are in an employer- employee relationship with the Medicaid agency. It does not include other nonmedical health professionals such as public administrators, medical analysts, lobbyists, senior managers or administrators of public assistance programs or the Medicaid program." (Excerpted from 42 CFR Section 432.2, emphasis added.)
      - Note: Consistent with federal guidance, DHCS interprets medical care and practice strictly in accordance with 42 CFR Section 432.50, Subsection (d).
    - ii. "Directly supporting staff means secretarial, stenographic, and copying personnel and file and records clerks who provide clerical services that directly support the responsibilities of [SPMP], who are directly supervised by the [SPMP], and who are in an employer-employee relationship with the Medicaid agency." (Excerpted from 42 CFR Section 432.2.)
  - e. Monthly salary, with fringe benefits.
- 4. Hours Non-Claimable, Non-Enhanced, Enhanced, and Allocated Paid Time Off (PTO)
  - a. **PCA and function codes** should be those assigned to the services for each column. *Note: Please attach for DHCS' records standard detailed descriptions of*

the reimbursable activities that fall under each PCA/function code claimed as an expenditure. A brief list of function names is not sufficient.

b. **Percentage of time worked** per category of non-claimable or claimable function, from the period(s) of service for the invoice(s) summarized.

Note: The calculation for Paid Time Off (PTO) is a weighted average that automatically calculates based upon the percentages of time the employee worked on Non- Claimable, Non-Enhanced, and Enhanced activities. For example, if an employee spent all of their work time performing Non-Enhanced activities, their paid time off will also be at the Non- Enhanced rate. However, if the employee spent only one-half of their time in the office at the Non-Enhanced rate, only one-half of the paid time off will be reimbursed at the Non- Enhanced rate.

Please also note that the allocated cost of each employee's PTO is immediately visible at only its reimbursable portion, whereas the cost columns for Non-Enhanced and Enhanced activities show the total labor cost in each row and prorate to the reimbursable portion at the bottom, next to "Title XIX federal funding." Accordingly, the costs within each row may not add up to 100 percent of that employee's salary if any percent of their time is being reimbursed at the allocated rate for PTO. This does not indicate an error.

The percentage of time worked for each row must include at least one number above zero in order for the automatic calculations to be correct. The default is to have 100 percent in the Hours: Non-Claimable column. Any TXIX cover sheet that includes excel value errors (#VALUE!) must be corrected by removing the zero under the "Total Wages" and/or "Actual Benefits" on the quarterly invoice tab.

- c. Direct service expenses.
- Indirect / operating expenses (if allowed under the appropriate interagency agreement) are ineligible for enhanced or allocated rates.
- 5. **Total amount of Title XIX federal funding being requested** These cells will automatically calculate subtotals for enhanced, non-enhanced, and allocated rates. The overall total federal funding requested appears at the top right of the cover letter
- 6. **Summary of non-federal expenditures** (Yellow cell) used for matching the Title XIX reimbursement. Please describe the qualifying expenditures, including source (e.g., County Realignment Funds, taxes, etc.), in the box provided.
- 7. **Approval** Sign and print name on printed copy. Please include official classification title (no acronyms), phone number, and email address.

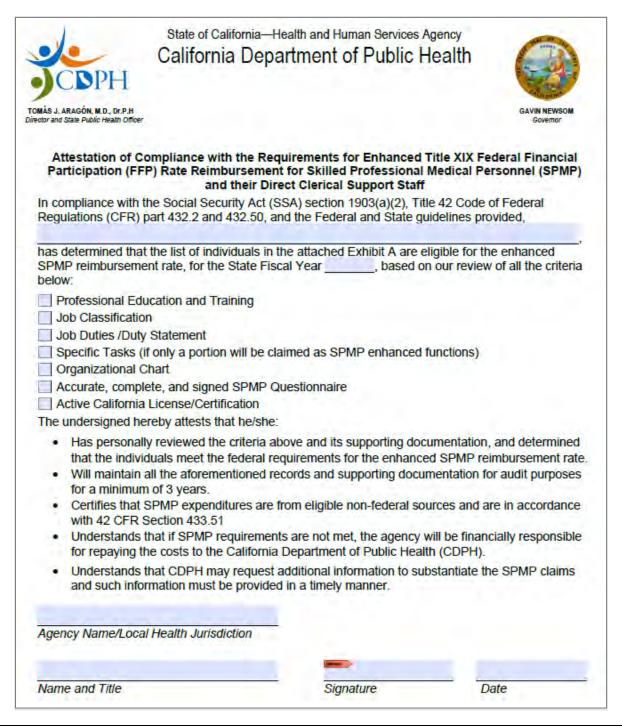
8. **Page numbers** – Please add the current and total page numbers for the invoice submittal package. If the number of the employees for the invoice(s) summarized exceed the space on a single cover letter, include subsequent pages.

#### Additional guidance on Title XIX funding for your reference:

- CMS State Operations Manual available at cms.gov.
- Medicaid Administrative Claiming available at medicaid.gov.
- CMS Regulations & Guidance available at cms.gov.

#### **Attestation Form**

This form certifies that SPMP criteria for all enhanced classifications have been met. In addition, the form must be dated, completed in its entirety, and signed by authorized staff who have signing authority. Signing authority is defined as the person listed on your Agency Information Form (AIF) which was submitted with your AFA package, dated, boxes checked, and returned <a href="MCAHFinAct@cdph.ca.gov">MCAHFinAct@cdph.ca.gov</a> with a Cc to your Contract Liaison. This form only needs to be submitted at the beginning of the fiscal year with your AFA package, however, if there are changes within SPMP staffing, a new form must be submitted to your Contract Liaison.



# **Medi-Cal Percentage (MCP)**

#### **Policy**

Title XIX FFP funds are intended to reimburse agency costs for time spent doing certain administrative activities that benefit Medi-Cal members exclusively. However, Program activities are generally performed for both Medi-Cal members and the general population. Therefore, it is necessary to use a base Medi-Cal Percentage MCP to identify what portion of the general population receiving services are Medi-Cal members. A program's MCP is the percent of the primary target population served by the program that are current Medi-Cal beneficiaries.

The purpose of this section is to clarify policy and requirements regarding calculation, documentation, approval, and use of a base Medi-Cal Percentage (MCP) for the BIH, AFLP, CHVP, PEI and MCAH Program.

#### **Base Medi-Cal Percentage**

The Base MCP is the number of Medi-Cal births divided by the total number of live births for a region. It is re-calculated when new birth data is available.

#### **AFLP Base Medi-Cal Percentage**

AFLP's base Medi-Cal Percentage MCP is calculated by the Division for each AFLP agency using their client data entered in the software information system provided by the Program Consultant.

#### **BIH Program Base Medi-Cal Percentage**

The BIH Base Medi-Cal Percentage MCP is calculated by the Division for each BIH Agency using data from the BIH MIS Current Pregnancy Report (statewide aggregate data) and the BIH pregnant individuals from the prior calendar year. Each BIH Agency must use the MCP posted on the BIH Base MCP table.

#### MCAH Program Base Medi-Cal Percentage

The MCAH Base Medi-Cal Percentage MCP is calculated by the Division for each MCAH Agency using data compiled from the Birth Statistical Master File to derive the percent of Medi-Cal paid births to total County live births. Each MCAH Agency can use the MCP posted on the MCAH Base MCP table.

Besides using the MCAH Base Medi-Cal Percentage posted by the Division, the MCAH Medi-Cal Percentage can also be any of the following:

 A Local MCP determined by the Agency, approved by the Division, and used for some or all staff.

- 2. Factoring two or more Medi-Cal Percentages MCP for one staff (**multiple or weighted MCP**).
- 3. Variable Medi-Cal Percentages MCP for staff dependent on their actual client contacts.

Note: When performing client counts for any of the above alternate methods, Medi- Cal members with a Share of Cost (SOC) **can be** included in the Medi-Cal enrolled client counts.

When a MCAH Agency uses a MCP other than the MCAH Base MCP, supporting documentation is required to substantiate the invoiced Medi-Cal Percentage MCP. If an audit reveals that the documentation does not support the invoiced MCP, the Agency will be responsible for repayment of the difference between the invoiced amounts and the amounts the documentation supports. If there is no supporting documentation, the repayment amount will be calculated based on the MCAH Base Medi-Cal Percentage MCP.

#### **Local Medi-Cal Percentage MCP**

An Agency may have access to more current or region-specific final birth data and can use an alternate Local Medi-Cal Percentage MCP for some or all of their staff. Local MCPs must be reviewed and approved by the Division each fiscal year they are used.

To use a Local MCP an Agency must:

- 1. Submit with the Agreement Funding Application (AFA), via the Budget Template (I) Justification worksheet, the data source(s) and methodology used for the calculation(s).
- 2. Calculations need to be based on population-wide, publicly available (posted on the city or county website) and statistically valid data.
- 3. Maintain the data sources, methodology, Division approval, client counts and any other supporting documentation for audit purposes.

When proposing a Local MCP, the data source(s) and methodology must be submitted to the Division for approval each fiscal year.

### Multiple Medi-Cal Percentage MCP For Single Staff

In some instances, Agency staff duties can be divided into two or more specific areas of responsibility. Each area is based on a different function, activity, or client contact, and stated on two or more budget and invoice lines. For example, a MCAH Director performs 60% general administrative MCAH Director duties and 40% Perinatal Services Coordinator (PSC) duties. The Director could be listed on two budget and invoice lines with one line stating 60% FTE as the MCAH Director performing administrative functions using the CDPH Base or Local MCP Medi-Cal Percentage; and on the second line 40% FTE performing PSC duties claiming up to 95% MCP.

The Comprehensive Perinatal Services Program (CPSP) is a Medi-Cal program; therefore a Medi-Cal Percentage MCP of up to 95% may be claimed for a PSC. Specific activities of the PSC will determine the percent of FFP match with each time study period.

The duty statement of the PSC must describe the activities assigned to that position including activities that qualify for FFP.

To use Multiple Medi-Cal Percentage MCP for the same staff an Agency must:

- 1. Submit with the AFA, via the Budget Template (I) Justification worksheet, the data source(s) and methodology used for the calculation(s).
- Verify each fiscal year that there were no data changes or shifts in workload. If there are changes an updated methodology needs to be submitted for Division review and approval each fiscal year.
- 3. Maintain the methodology, Division approval, client counts, supporting documentation, and any other substantiating documentation for audit purposes.

#### Weighted Medi-Cal Percentage

**Only MCAH Directors and Coordinators** can use a "Weighted" Medi-Cal Percentage (MCP). A Weighted MCP must be approved by the Division. The weighted MCP is a **projection** factoring the expected FTEs and MCPs. You will invoice using the **actual** FTE based on the time studies and MCPs based on actual client counts for that quarter. The Weighted MCP is based on time (% FTE) spent in managing varying programs or entities that have a higher MCP than the MCAH Base or Local Medi-Cal Percentage.

The Weighted Medi-Cal Percentage is calculated by adding the sums of the MCP multiplied by the percentage of time performing activities in a program. For example:

Activity/Program	%Total FTE x MCP	Weighted MCP
CPSP	.1 FTE x 95%	9.5%
High Risk Visiting Program	.2 FTE x 80%	16.0%
General MCAH Work	.7 FTE x 52% (Base MCP)	36.4%
(MCP on Budget)	1.0 FTE	61.9%

To use a Weighted Medi-Cal Percentage an Agency must:

- 1. Complete the Weighted MCP table located at the bottom of the (I) Justification worksheet within the MCAH Budget Template.
- 2. Submit with the AFA via the MCAH Budget Template (I) Justification worksheet, the data source(s) and methodology used for the calculation(s).

- 3. Verify each year that there were no data changes or shifts in workload. If there are changes an updated methodology needs to be submitted for Division review and approval each fiscal year.
- 4. Maintain the data sources, methodology, Division approval, client counts, and any other supporting documentation for audit purposes.

#### Variable Medi-Cal Percentage

MCAH Agency staff whose job duties and duty statement specify that they work with a unique population are permitted to use Variable Medi-Cal Percentages. A Variable Medi-Cal Percentage is one that varies each quarter and is based on 100% client counts during the time study month for that quarter.

The Variable MCP is determined each quarter using one of the following methods:

- 1. The total number of clients seen with documented Medi-Cal member identification numbers, divided by the total number of clients served by a specific staff member.
- 2. An Agency with a specialized program may determine a Variable Medi-Cal Percentage based on data for the entire program. If Division approved, all staff working in that program can use the same Variable Medi-Cal Percentage.

During an Agency's time study month each staff claiming a Variable Medi-Cal Percentage must document 100% of their client contact as either "non Medi-Cal" or "Medi-Cal" in their supporting documentation. "Medi- Cal" does not mean assumed eligibility. A client must be a current Medi-Cal beneficiary. Your supporting documentation must be able to substantiate a client's Medi-Cal enrollment status in the event of an audit.

When **budgeting Variable Medi-Cal Percentage** for individual staff an Agency is *projecting* what the FYs ratio of Medi-Cal enrolled to total client contact will be for that specific staff. Budget projections should be based on prior year actual client counts and staff duty statements.

**Invoicing with Variable Medi-Cal Percentage** must reflect *actual client counts* for that claiming period and client count documentation must be maintained for a minimum of seven years for audit purposes. This documentation will be reviewed during an on-site audit, and copies can be requested at any time by Division staff to substantiate an Agency's Variable Medi-Cal Percentage. If a client's Medi-Cal enrollment cannot be verified, they cannot be counted as Medi-Cal enrolled.

Documentation of client counts to support Variable Medi-Cal Percentage must identify the following:

- 1. Staff name and position/title
- 2. Date and time span of activity
- 3. Activity and nature/intent of activity (e.g., outreach at health fair)

- 4. Total number of "clients" seen or contacted
- 5. Documented Medi-Cal verifications (e.g., member's Medi-Cal identification numbers)

To use a Variable Medi-Cal Percentage for one or more staff an Agency must:

- 1. Submit with the AFA via the MCAH Budget Template (I) Justification worksheet the data source(s) and methodology used for the calculation(s).
- 2. Staff or Program need to document 100% of their client contact as either Medi-Cal enrolled or not in their supporting documentation during the time study month. Verification of client enrollment status needs to be maintained for audit purposes.
- Calculate MCP as a percent using the number of Medi-Cal enrolled clients to the total clients seen by a staff member for the quarter being invoiced. Use that MCP for the corresponding quarterly invoice for that staff member.
- 4. The actual client counts must be re-calculated each quarter for each quarterly invoice.
- 5. Maintain the data sources, methodology, quarterly calculation summaries, client counts, the Division approval, and any other supporting documentation for audit purposes.

#### MCAH Director - Medi-Cal Percentage (MCP)

#### **Policy**

The Division's intent is to assure that all pregnant women and their children can obtain quality maternal and child health services in the State of California. The MCAH Director is responsible for overseeing local MCAH staff and activities that carry out this mission. It is important that the MCAH Director's MCP be representative of the target population being served.

LHJs can augment their Programs' funds using FFP, which provides federal funding (Title XIX) for certain activities that:

- Assist individuals eligible for Medi-Cal to enroll in the Medi-Cal program
- Assist individuals on Medi-Cal to access Medi-Cal services

Reimbursement of costs for matchable activities and related expenses is based on time spent by qualified staff performing matchable activities on behalf of Title XIX, Medi-Cal beneficiaries only. A Program's MCP is the percent of the primary target population served by the program that are current Medi-Cal beneficiaries.

#### **Procedure**

The local jurisdiction's MCAH Director Medi-Cal percentage, the MCP may be determined by one of three different methods:

- Using the Division Base MCP Table The Division calculates the percent of Medi- Cal beneficiaries in the population of each local health jurisdiction based on the Medi- Cal paid delivery and birth data from the previous calendar year. The MCAH Director is allowed to time study all activities performed in the MCAH program time using the Division's Base MCP for reimbursement.
- Using a locally determined MCP This is a locally determined MCP based upon population wide, publicly available or documented data (Local Base MCP), or direct documentation of Medi-Cal beneficiary's identification numbers (Variable MCP).
- Using more than one MCP The MCAH Director may be responsible for overseeing local MCAH staff and activities in more than one MCAH program. The MCAH Director is allowed to time study to each specific MCAH program (such as MCAH, CPSP, FIMR, Education/Outreach and Dental) and use the MCP for each of these programs for claiming purposes. Each program can be budgeted and invoiced on separate lines in the MCAH Budget and Invoice template.

#### Requirements

Prior written approvals from the MCAH Program Consultant and Contract Liaison are required to claim an MCP different from the one listed in the Division's MCAH Base MCP Table. Role and responsibilities for participation or oversight of local jurisdiction MCAH or MCAH-related programs must be addressed in the MCAH Director's duty statement.

Local jurisdictions must determine the percent of time spent per program based on actual time documented for activities/programs on the Division approved Time Study. The MCAH Director must include 100% of their work time on the time study including time worked outside of MCAH related programs.

All data sources and methodology used to determine the MCAH Director MCP must be maintained for seven years for audit purposes. The audit file must be maintained until the records retention schedule for the same audit period expires.

Note: If a State or Federal audit is performed in which there are findings resulting from the data or methodology used to determine the MCAH Director's MCP, the local jurisdiction is solely liable for any financial recovery and/or penalties as a consequence of the findings.

#### MCP Annual AFA Justification letter

#### **Policy**

Agencies must submit a signed justification letter, which provides the rationale for your intended MCP percentages if utilizing a MCP other than base. This letter must be on county letterhead and include your justification in claiming each of the various MCPs that are being requested on your budget. The letter will **not** replace the MCP justification area for personnel on the budget template. We have provided an example letter for your reference titled "Bean County" letter.



# Bean County Maternal, Child and Adolescent Health



May 21, 2021

Angelica Jimenez-Bean PO Box 000 MS-0000 City of Beans, CA 900000-000

To CDPH/MCAH,

Bean county is using the following Medi-Cal Factors (MCF) for this Fiscal Year (FY) 21/22, which includes the justifications:

MCF Type	MCF % Justification	
	Maximum characters = 1024	
Variable	Direct documentation of number and percent of Medi-Cal eligible served on file	
Local	Actual percentage of Medi-Cal clients participating in program during 2018-2019.	
Weighted	Oversees programs targeting MediCal eligible women of childbearing age and high risk infants/children needing MediCal services.	
Multiple	Oral Health Care Coordination will be serving the Medical population in access and ensur Denti-Cal clients are seeking preventative and restorative dental care.	
Base	N/A	

Sincerely

Angelica Jamenez-Dean

Angelica Jimenez-Bean Bean County MCAH Director

# Title V 30/30 Earmarking

#### Overview

Pursuant to Title V of the Social Security Act, Section 505, CDPH is mandated to provide oversight in the expenditure of Federal MCH Title V Block Grant funding. Federal MCH Title V Block Grant funding is the key source of support for promoting and improving the health of all mothers and children, including children with special health care needs.

#### Requirements

As required by Federal regulation, CDPH is required to track and utilize all Federal MCH Title V Block Grant funding as follows:

- At least 30% of Federal MCH Title V Block Grant funds received are to be expended for Preventive and Primary Care Services for Children (PPCSC)
- At least 30% of Federal MCH Title V Block Grant funds received is to be expended for Children & Youth with Special Health Care Needs (CYSHCN)

#### Title V Time Studies

Currently, only the MCAH Program is required to report Title V expenditures to be in compliance with Federal regulations. SIDS activities can be coded to Category I and FIMR should be coded to Category III.

Note: This time study is required and separate from the Title XIX time study. Title XIX time study must be submitted with the quarterly invoice and Title V time studies must be submitted no later than the month following invoice submittal.

Time Studies must be performed for one full month during each of the fiscal quarters listed below.

- July September
- October December
- January March
- April June

Each agency will designate in their AFA the month in each quarter that Title V 30/30 Earmarking Time Studies are to be completed. Agencies must communicate their selected month to the MCAH Program upon receipt of the first quarter time study.

## **Budgets Documents**

#### Overview

Budget documents form the basis for Agency payments and fiscal accountability for audit compliance. All expenses shown on the budget documents must directly relate to the accomplishment of the goals, objectives, activities, timelines and outcomes identified under the MCAH Program(s) Scope of Work (SOW).

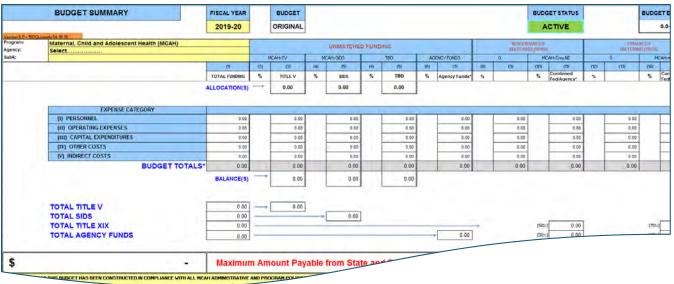
The Program Budget/Invoice template contains all the necessary documents for submitting a proposed budget.



Justification worksheets are incorporated in the Budget/Invoice template file to allow agencies to document explanations of each expense listed under Personnel, Operating Expenses, Capital Expenditures and Other Costs. Justifications must include all particulars as specified by the Division for evaluating the necessity or desirability of each expenditure. This portion of the Program Budget Document is used for monitoring and auditing purposes.

The budget and corresponding justification worksheets are a required component of the final approved AFA.

## Budget/Invoice Template



Note: Contact your Contract Liaison if you are having any difficulty accessing the Budget/Invoice template.

Within the Budget/Invoice template are cells shaded in yellow. These cells will accept data entry.

Note: Some of the yellow shaded cells within the Federal/Agency Non-Enhanced column under the Operating Expenses and Other Charges line items contain automatic calculations that may be

overridden to reduce percentages if necessary. All other cells are locked, and password protected to prevent accidental entries. Any unauthorized changes made to the original format will require a resubmission by the Agency.

Agencies must ensure that the most current approved version of the Program Budget/Invoice template file is used at all times. The template version is located at the top of the Budget Worksheet in the cell above the Program name.



- All other data (non-shaded cells) are calculated by formulas embedded in the worksheet cells.
- The allocation amount(s), the Indirect Cost Rate (ICR) percentage and application and the Base MCPwill automatically populate when the agency name is selected on the Budget Summary Page.
- Funding totals are automatically calculated and forwarded from each of the detail sections (Personnel, Operating Expenses, Capital Expenditures, Other Costs, Indirect Costs, and Operating Expenses) to the Budget Summary Page.
- Negative balances (or red), with the exception of agency funds, are not allowed on any budget or invoice summary page.
- The total balance shown on the Budget Summary Page cannot reflect a negative balance.

## **Budget Summary**

The Budget Summary Page contains the following expense categories:

- Personnel
- II. Operating Expenses
- III. Capital Expenditures (Major Equipment)
- IV. Other Costs
- V. Indirect Costs



#### **Procedure**

- The following provides information on formatting, inputting & submission procedures:
- The Fetal Infant Mortality Review (FIMR) and Sudden Infant Death Syndrome (SIDS) programs are funded by Title V and cannot be reimbursed with Title XIX funds.

- Agencies cannot use federal funds derived from any other entity for the purpose of Title XIX reimbursement.
- The print command will automatically generate the Budget Summary Page and budget detail pages; however, you must select each justification worksheet individually to print.
- Each Program Budget/Invoice template file is used for both budgeting and invoicing purposes. Submit budget documents via email for each MCAH funded Program.
- Once the budget documents are approved by the Division, the budget needs to be signed by the Agency's Program Director and Fiscal Agent (Not applicable to clarify CBOs or CHVP).
- The Excel version of the Budget/Invoice template file must be sent via email to the Contract Liaison.
- Submit a scanned signed copy of the budget via email to your Contract Liaison. Electronic signatures are acceptable.

## (I) Personnel

Personnel Costs are listed as the first line item on the Budget and Invoice Summary Page. The Personnel Detail Section is titled "I." and is located after the "V. Indirect Costs Detail Section." The Personnel Detail Section needs to be completed prior to all other sections within the budget worksheet in order for the template to auto calculate for matching purposes.

(I)	(I) PERSONNEL DETAIL				
	TOTAL PERSONNEL COSTS				0.00
П	FRINGE BENEFIT RATE				0.00
	TOTAL WAGES			0.00	
	FULL NAME (First Name Last Name)	TITLE OR CLASSIFICATION (No Acronyms)	% FTE	ANNUAL SALARY	TOTAL VAGES
1					0.00
2					0.00
3					0.00
4					0.00
5					0.00

Staff name, job title or classification, FTE, the average fringe benefit rate and annual salary entered in the Personnel Detail Section of the budget will populate the (I) Justification worksheet. Agencies may not go over the salary cap limitation imposed by the Health Resources & Services Administration.

Total costs from the Personnel Detail Section will populate the Personnel line item on the Budget Summary Page.

## Requirements

The requirements of the Personnel Detail Section are:

- All Program staff, regardless of time worked in the program, or funding source (unless
  included in indirect expense line items), must be included in the Personnel Detail Section.
- Personnel listed in the Personnel Detail Section must meet all applicable program policies and requirements as detailed in the Program Policy and Procedure Manual. You must also ensure that you insert full names, no abbreviations, and that cells are not truncated.
- Anticipated salary increases must be included in the initial preparation of the Personnel Detail Section.
- Vacancies must be budgeted at middle salary range.
- The Division allows reimbursement for fringe benefits that meet each of the following criteria:
  - Necessary and reasonable for the performance of the Program Agreement and budget
  - Determined in accordance with Generally Accepted Accounting Principles
  - Consistent with policies that apply uniformly to all activities of the Agency
- Fringe benefits may include, but are not limited to:
  - Health plans (i.e., health, dental and vision)
  - Unemployment insurance
  - Worker's compensation insurance
- Fringe benefits do not include:
  - Compensation for personnel services paid currently or accrued by the Agency for services
    of employees rendered during the term of this agreement which is identified as regular or
    normal salaries and wages, vacation, sick leave, holidays, jury duty and/or military leave
  - Incentive or bonus pay
  - Relocation allowances
  - Hardship pay
  - Cost-of-living differentials

#### Travel

Travel column has been added to the Personnel Detail section in the budget template. For budgeting purposes, the staff members who will be traveling will have to select the "X" from the drop down. This will also help average the Match % allowed in the Operating Expenses section for Travel.

#### **Procedure**

List each staff's first and last name and their job title or classification in the appropriate column

Note: Job titles and classifications should be consistent with all duty statements and organization charts.

Enter "VACANT" in the name column if the position is vacant.

- Enter percent of Full Time Equivalent (FTE) for each employee.
- Enter the total annual salary for employees as if they were employed full time.
- Once the FTE and annual salary are entered for an employee, the total wages will populate.
- Insert an average fringe benefit rate that will be applied to the total wages listed in each column. A fringe benefit rate is the cost of an employee's benefits divided by their total wages.
- Enter the non-enhanced and enhanced percentages based on historical time study data.
  The combined total of non-enhanced and enhanced percentages should not exceed the
  allowable MCP for each staff person. If the percentages do exceed the MCP, the cell
  containing the MCP will turn red. Adjustments to the non-enhanced and enhanced
  percentages will need to be made until they are at or below the MCP.
- Travel costs are automatically matched at the Non-Enhanced rate, based on the "Percent of Personnel Matched". Agencies electing to enhance travel costs must determine the allowable percentage or amount in accordance with FFP requirements.

## (I) Personnel Justification Worksheet

- Chose Program name from the dropdown selection in column "I." (e.g., MCAH, FIMR, SIDS, AFLP, BIH).
- The Base MCP percentage will auto populate under the MCP% column for all staff. If the MCP type is variable, weighted, multiple, or local, enter the appropriate MCP percentage and select the corresponding MCP type from the dropdown menu.
- For the current Fiscal Year MCP rates please refer to the Agreement Funding Application instructions.

Note: When selecting a Multiple MCP type (two or more lines for one staff), you must complete the "MCP % Justification" column.

- When selecting a Weighted MCP you must complete the Weighted MCP Calculation Table (located below the MCP Requirements on the (I) Justification Worksheet), in addition to providing written justification in the "MCP % Justification" column.
- Enter the MCP justification for each staff when using (or projecting for Variable MCPs) an MCP higher than the base. Include source data if applicable, i.e. Penelope software for AFLP. Justification cannot exceed 1024 characters.
- The MCP percentage entered under the justification worksheet will populate in column 16 of the Personnel Detail Section.

## (II) Operating Expenses

The Operating Expenses Detail Section is comprised of three expense areas listed under the main expense category:

- Travel
- Training
- Operating Expenses (Other than Travel and Training, lines 1-15)

The total dollar amounts from the Operating Expenses Detail Section will populate the Budget Summary Page.

Operating expenses (other than travel and training) are automatically distributed to the Title V and Non-Enhanced Combined Federal/Agency columns according to how personnel costs are distributed (Percent of Personnel Matched). Lines 1 through 15 of the Operating Expense Detail Section cannot exceed the Percent of Personnel Matched. Some travel and training costs may be manually distributed to the Enhanced combined Federal/Agency columns if it is in accordance with FFP requirements.

The distribution of these costs can be changed as needed by manually entering new percentages into the percent columns. The allowable Percent of Personnel Matched for operating costs that are Title XIX reimbursable can be found in the Percent of Personnel Matched box located in column 16.

#### Travel

Travel costs are listed on the budget for all staff who travel to conduct Program business and to attend conferences and training that is directly related to the objectives described in the SOW.

The cost of travel cannot exceed the established State rates noted in the <u>State Travel</u> <u>Reimbursement Information</u> on the CalHR website.

## For County/Local Health Jurisdictions Only:

## Mileage:

Local health jurisdictions may use their county/agency mileage rate as long as they can provide documentation to substantiate the rate. If the county/agency does not have a county/agency mileage rate, then they must provide documentation to show how the rate included in their allocation agreement was derived. This rate will then be dependent on State approval and will require support documentation when invoices are submitted.

## Lodging:

If lodging cost exceed the posted amount in the State Travel Reimbursement Information section, then the traveler must request and submit an Excess Lodging Rate Request form to the state. This request must be submitted two weeks prior to the start of travel and approved by the State. The State may not be able to honor requests submitted after the start of travel.

Out-of-State travel is allowed for agency leadership to travel to the following national conferences:

- Annual meetings of the National Association of Maternal, Child and Adolescent Health Programs
- Center for Disease Control and Prevention's MCAH Epidemiology Conference
- Annual City Match Conference

Travel to other national conferences may be approved on a case-by-case basis and requires prior written MCAH approval. All requests must be submitted in writing via email to your Contract Liaison and Program Consultant with a brief description that includes the items listed below:

- Name and date(s) of the conference, training, meeting, etc.
- Name and title of the individual(s) traveling
- Necessity of the trip, how it relates to the goals and objectives of the SOW and how it improves
  the skills of the attendee
- Travel location and dates
- Breakdown of the proposed costs of the trip

Out-of-State travel must be identified in the training area of the (II-V) Justifications worksheet of the budget and under the appropriate goal and objective in the SOW.

Travel costs are automatically matched at the Non-Enhanced rate, based on the Percent of Personnel Matched.

Travel can be reimbursed at an Enhanced rate if it is in accordance with FFP requirements. Travel cannot be matched at a higher percentage than the percent listed on the Personnel Detail Section for those staff traveling.

There is a Travel column on the Personnel Detail section in the budget template. To accurately calculate the average Match %, an "X" must be selected from the drop down for each staff member who will be traveling.

## Requirements

Prior MCAH written approval is required for travel and training costs for staff not listed on the Program Budget, but who contribute a portion of their time to the MCAH program. Any written approval from the Division as well as any receipts or information required for Travel Reimbursement must be retained by the Agency for audit purposes.

## **Training**

Training costs are listed on the budget for staff who conduct or attend conferences and training that are directly related to the objectives described in the SOW.

- Agencies may host or sponsor Program-related trainings, seminars, workshops, or conferences.
- Training cannot be matched at a higher percentage than what is listed on the Personnel
  Detail Page for those staff for whom training is being budgeted. Training can be reimbursed
  at an Enhanced rate if a SPMP is providing training to another SPMP and it meets one of
  the FFP objectives.

#### Requirements

Prior written MCAH approval is required for the following:

- Training and associated travel and per diem costs for staff not listed on the budget, but who contribute a portion of their time to the Program.
- To host trainings, seminars, workshops, or conferences.

#### **Procedure**

Agencies requesting approval to host trainings or seminars must submit the following items:

A description of the proposed training or seminar in the Program Budget Justification
 Narrative

- A written request at least 60 days prior to the proposed training or seminar date(s) to the Contract Liaison and Program Consultant which includes:
  - The date and location of proposed training or seminar
  - Subject matter of the training or seminar
  - Draft of agenda and list of instructors
  - Draft of instructional/educational materials
  - Targeted audience and projected number of attendees
  - Draft of publicity materials
  - Total cost

Note: Federal regulations disallow the use of any federal funds for advocacy at the local, state, or federal level. Therefore, the \$1,100 allocated for the semi-annual MCAH Action training conference may only be used for training and travel related expenses to assist in meeting the educational needs of the MCAH Director. This should be shown in your budget under the travel and/or training line items, as appropriate. Any expenses related in any way to advocacy must be paid from local agency funds and are not eligible for Title XIX matching funds.

## Operating Expenses Other Than Travel and Training

Operating expenses other than travel and training include, but are not limited to, items or costs used to support staff such as:

- Rent (methodology required: FTEs x 200 sq. ft. x up to \$3 per square foot x 12)
- Office Supplies
- Communications
- Duplication
- Utilities
- Postage
- Minor Equipment Audio/Visual equipment or Telecommunication items (including phone systems, teleconferencing equipment computers, printers, and furniture) having a base unit cost of less than \$5,000.

For lines 1 through 15, enter in each operating expense type and the corresponding dollar amount. A justification for each expense must be entered on the (II-V) Justifications Worksheet. The justification must be detailed enough to substantiate the costs.

Operating Expenses, other than travel and training, can only be reimbursed at the Non-Enhanced rate. The total percentage of the Non-Enhanced Combined Federal/State and Combined Federal/Agency columns in each line item cannot exceed the Percent of Personnel Match as indicated on the right side of column 15 in the Operating Expenses Detail.

Operating Expenses that do not meet the FFP requirements must be claimed as unmatched (see page 25). The formula in the cell under the non-enhanced column will have to be deleted in order to claim the expense as unmatched.

## (III) Capital Expenditures

These expenditures are defined as major equipment items with a base cost of \$5,000 or more and useful life expectancy of one or more years. MCAH must approve all capital expenditures in writing prior to purchase. Capital Expenditure items purchased using any amount of Division funds become the property of the State of California.

Expenses entered will automatically be spread based on the Percent of Personnel Matched but may be adjusted as necessary by shifting costs between funding sources.

On the (II–V) Justifications Worksheet, briefly describe the necessity and cost for each expenditure.

## (IV) Other Costs

The Other Costs Detail Section is comprised of two expense areas as listed under the main expense category below:

- Subcontracts
- Other Charges (i.e., Client Support Materials, Educational materials, etc.)

The total dollar amounts entered in the Other Costs Detail Section will populate the Budget Summary Page.

#### Subcontracts

A subcontract is a written agreement between the Agency and a subcontractor. Subcontracts or consultant services can be used only for activities directly related to meeting the goals and objectives of the primary SOW. Subcontractors of LHJs may match at the Enhanced rate only if the subcontractor is performing Enhanced activities **and is a governmental agency**. If a subcontractor is matching at either the Enhanced or Non- Enhanced rate, they are subject to all guidelines as stated in the FFP Section of this Policy and Procedure Manual.

The use of a subcontractor or consultant must be explained and justified on the (II-V) Justifications Worksheet. Line-item titles and amounts entered in the Other Costs Detail section will populate in the (II-V) Justification Worksheet. Briefly describe the necessity, types of services and cost for each subcontract.

Note: For any subcontract \$5,000 or more, the agency must provide a subcontract package for review and approval as described in the Subcontractor Agreement Transmittal form.

Requirements section of Exhibit D (F) included in this manual.

## Other Charges

Other Charges include, but are not limited to, costs to support the program such as:

- Client support materials items used in support of desired behaviors/goals or items that
  have been determined as necessary for risk reduction after an assessment has been
  completed. Items such as cabinet locks, plug covers, pack 'n plays, cribs, car seats, breast
  pumps, diapers, baby clothes, school readiness materials (e.g., picture books, manipulative
  toys), bus passes or other transportation tokens and flash drives can be included in the
  invoiced amount.
- Educational Materials
- Outreach Materials
- Services such as development costs of media campaign advertising

Line-item titles and amounts entered in the Other Costs Detail Section will populate in the (II-V) Justification Worksheet. On the worksheet provide a brief explanation of the necessity and cost of each expenditure.

## (V) Indirect Cost

CDPH requires each Local Health Department to submit their proposed ICR percentage and application using either total personnel costs (wages and fringe benefits) or total allowable direct costs (personnel wages, fringe benefits, operating costs, capital expenditures and \*other costs). Agencies are required to use the department approved ICR percentage and application method as published on the CDPH website at the start of the program's AFA's annual announcement letter. Agencies may have the option of selecting less than the approved ICR by completing the MCAH ICR Certification form located on the current Fiscal Year AFA website.

Total Indirect Costs: From the funding allocated, Agencies are allowed to claim up to 25% of total personnel costs (wages and fringe benefits) or 15% of total allowable direct costs (personnel wages, fringe benefits, operating costs, capital expenditures and \*other costs) to cover the Program's indirect costs.

\*When using direct costs method agencies may only claim overhead charges on the first \$25,000 for each subcontract.

- AFLP CBO's grant agreements are limited to claiming up to 15 percent of personnel costs (wages and fringe benefits). Unless an alternate Federal approved ICR has been submitted to MCAH and approved for use.
- Total Indirect Costs are distributed among the Agency's Unmatched and Non-Enhanced budget columns based upon the Percent of Personnel Matched.
- Total Indirect Costs are not matched at an Enhanced rate.

## **Budget Revisions**

#### Overview

The Division allows changes to previously approved Program Budget Documents to update and accurately reflect program need **once per fiscal year**. Budget revision (BR) proposals will be accepted for consideration only if the following criteria have been met:

- Your request must be submitted during the third quarter period, January-March, of the current fiscal year.
- · Your 2nd quarter invoice has been submitted.
- Agencies must first contact their assigned Contract Liaison, complete the BR tab on the budget template, and submit for review and approval.

MCAH Contract Liaisons and program consultants will review the request and if the revision is approved, the Contract Liaison will inform the agency of the approval. All budget revisions will require CDPH/MCAH written approval prior to implementation.

## Requirements for Br's

Upon approval, agencies allowed to proceed with a budget revision must submit their proposed revision as follows:

- Submit the proposed budget revision via email to your Contract Liaison.
- Obtain formal written approval from CDPH/MCAH.
- Sign approved budget template and submit to your CDPH/MCAH Contract Liaison.
- Any invoice affected by the pending budget revision cannot be submitted to the Division until the revised budget is approved.

The following documents are required for submission via email:

- Cover Letter stating reason the budget revision is necessary and where changes are requested
- Revised Budget Template (including completed Justification tabs)
- Revised or additional duty statements, if applicable
- Revised organization charts, if applicable
- Any other documents/forms that are applicable, for example, updated FFP/TXIX attestation form if new SPMP personnel are added to the budget.

Once the revised budget documents are approved by CDPH/MCAH, the agency will submit a signed copy of the budget documents to their MCAH Contract Liaison.

## **Invoices and Payments**

#### **Invoices**

The division reimburses agencies for actual costs incurred in meeting the objectives as specified in the SOW, not to exceed the approved program budget.

Quarterly and monthly invoices are due to CDPH 45 days after the end of the invoiced period and 45 days after for final invoices. A preliminary review is not required but can be helpful in identifying potential errors. Prior to submitting a formal invoice, agencies may submit their invoice package directly to their Contract Liaison for preliminary review. A preliminary review must be submitted no less than two (2) weeks prior to the invoice deadline. Contact your Contract Liaison to arrange the review.

Agencies ready to submit their invoices must utilize their approved and State MCAH certified budget and invoice workbook. As communicated on CDPH/MCAH Alert Letter 20160710 on October 7, 2016, ALL signed invoices and supporting documentation must be submitted via email in PDF and Excel format to the dedicated MCAH invoice inbox: <a href="mailto:MCAHInvoices@cdph.ca.gov">MCAHInvoices@cdph.ca.gov</a>. To avoid any delays, please send all the required documents in one email.

## **Invoice Submission (How to Submit Your Invoice)**

Your Contract Liaison and Program Consultant will review the invoice for correct format, accuracy and availability of funds. Failure to use the appropriate naming convention can result in delays in reimbursement. To ensure appropriate processing, please use the following invoice naming protocol and in the subject line of the email:

Agreement Number, Agency Name, Fiscal Year and Invoice Month and Number (starting with Month 1 or Quarter 1 as applicable)

CBO Example:

AGREEMENT #20-10004, SAN DIEGO COUNTY, FY 2020-21, MONTHLY/QUARTERLY, INVOICE

LHJ Example:

AGREEMENT #201801, SACRAMENTO COUNTY, FY 2020-21, Q1 INVOICE

Invoice package includes the following:

Signed Cover letter on official agency letterhead (PDF) – the date the cover letter was
prepared, program being invoiced, inclusive dates for invoicing period, agreement number,
invoice number, total amount of the invoice, contact name, contact number, original signature,

agency remittance address and an explanation on the cover letter regarding any variance from the approved budget such as:

- Personnel changes or vacancies
- Substitutions of items budgeted under Other Costs
- Adjustments or corrections from a prior quarter
- Signed Invoice (PDF) signed and dated by the agency's fiscal agent and Program Director
- Excel Version of the invoice (invoicing of the approved CDPH/MCAH invoice excel workbook)
- Signed & completed TXIX Cover Sheet (if applicable)
- Signed and checked Attestation form (only applicable if there are new staffing)
- Title V and/or Title XIX Time Studies (if applicable)- Time Study Data Report for Summary
  of FFP (for all staff invoicing Title XIX Funds) and/or Title V Time Study Report for the time
  study month of the invoice period (for all staff in the MCAH budget invoicing Title V Funds)

For updated invoicing process, including a <u>list of invoice deadlines</u> please visit the CDPH/MCAH website.

Your Contract Liaison and Program Consultant will review the invoice package for the correct format, accuracy, and available funds. It may be returned due to incompleteness or other discrepancies that cannot be processed by program staff.

#### FFP Requirements

Invoicing requirements for FFP are as follows:

- 1. Expenses requiring prior written approval will be reimbursed only if approval has been granted.
- 2. Personnel costs invoiced must be based on either a time card or a time study (for all personnel claiming FFP), rather than approved budget documents. Budget documents are only an estimate of expenditures and invoices are based on actual costs.
- 3. Invoices claiming FFP must be accompanied by an approved time study report for each person claiming FFP. The time study report must reflect 100% of employee's paid work time for a minimum of one full month per quarter, and at a minimum contain the following information:
  - Agency name
  - Time study period
  - Time study month

- First and last name of employee
- Employee classification or title
- SPMP yes or no
- Time base full time/part time
- Budget line number
- Percent of time studied to each program listed
- Percentage of time by activity classification
- Enhanced (75/25)
- Non-Enhanced (50/50)
- Unmatched
- MCP for each program and/or staff listed
- 4. The time study summary report is contained in the division FFP Calculation File which is available in the Forms Section of the AFA page on the MCAH website. Agencies must use the most current version of the FFP Calculation File or a division approved alternate.
- 5. Negative balances (red) are not allowed on any funded total line.
- 6. When the budget is overspent in one column and underspent in another, agencies have the option to move expenses from an Enhanced rate to a Non-Enhanced rate (from 75/25 to 50/50), or from matched funds (Title XIX) to unmatched funds (Title V, SGF, agency funds).
- 7. Information entered on the invoice will automatically update the Fund Reconciliation Worksheet. This worksheet is used to monitor remaining fund balances and should be reviewed before submitting invoices to avoid payment reductions due to insufficient funds.

### Special Considerations

MCAH provides two methods to **recoup costs from previous quarters or months** when the fiscal year has not been closed.

- 1. Recoup on subsequent invoices for the same fiscal year when the year is not closed out. Agencies should contact their MCAH CM for assistance with this option.
- 2. The Supplemental Invoice.

Costs entered as changes or adjustments from a previous quarter must be listed and described on a separate line item in the appropriate expense category. Please describe the following:

- The type of cost or line item.
- Invoice period in which the cost was incurred.
- Percentages used to distribute the costs should be the same as those used on the invoice originally submitted for the period in which the expenditures occurred. Any changes or adjustments must be explained on the invoice cover letter.

CBOs that submit monthly invoices have the choice to invoice using the most current information data system downloaded MCP for each month, or to use the same MCP for all three months of the quarter. At the beginning of each fiscal year CBO's that invoice monthly must decide which method to use.

Note: Federal regulations disallow the use of any federal funds for advocacy at the local, state, or federal level. Therefore, the \$1,100 allocated for the semi-annual MCAH Action training conference may only be used for training and travel related expenses to assist in meeting the educational needs of the MCAH Director. This should be shown in your budget under the travel and/or training line items, as appropriate. Any expenses related in any way to advocacy must be paid from local agency funds and are not eligible for Title XIX matching funds.

Agencies are responsible for federal audit exceptions and must indemnify the State in the event any exceptions are found, such as services that were:

- Invoiced for FFP but were not eligible for FFP
- Invoiced for FFP but for which there was no proper FFP match
- Invoiced for FFP but for which agency dollars were not expended, as invoiced, when claiming FFP
- Invoiced for FFP but were not adequately documented

MCAH approval and payment of invoices is not evidence of allowable costs. Allowable costs are determined by means of a State and/or Federal fiscal and program audit.

### **Supplemental Invoices**

A Supplemental Invoice is to be used only when the agency determines additional charges are necessary after all invoices have been submitted and processed by MCAH. Supplemental invoices must be pre-approved by the CM prior to submission, approved Supplemental Invoices are due September 30<sup>th</sup>.

If a Supplemental Invoice is being submitted, it must meet all the requirements for a standard invoice as noted above and must additionally:

- Be titled "Supplemental Invoice"
- Reflect only the amount of the supplemental billing
- Reflect the same percentage distribution as the invoice period in which the actual cost was incurred

#### **Invoice Detail Worksheet**

Invoice Detail Worksheets are nearly identical to the Budget Worksheet in format and operation and share many of the same policies and requirements. Therefore, this Section will only note the unique differences of the Invoice Worksheets. Please refer to the Budget Documents Section for more information regarding Budget/Invoice policies, requirements and procedures.

#### Personnel Detail Section:

- For each staff member enter the actual fringe benefit amount for the month or quarter in which you are invoicing.
- For each staff member enter the total wages for the time period being claimed
- If matching, enter the non-enhanced and enhanced percentages.
- Enter the percent time in program for each staff member that is claiming FFP. This
  percentage can be found on the Time Study Data Report for Summary of FFP.

#### **Invoice Deadlines**

Invoice Deadlines for the following programs: MCAH, AFLP, BIH, All CHVP AFAs

Quarter	Inclusive Dates	Date Due to MCAH
Quarter 1	July-September	November 15 <sup>th</sup>
Quarter 2	October-December	February 15 <sup>th</sup>
Quarter 3	January-March	May 15 <sup>th</sup>
Quarter 4	April-June	August 15 <sup>th</sup>

<sup>\*</sup>Approved Supplemental Invoices are due September 30th

## **Payments**

The division is liable only for actual costs expended against the approved program budget and SOW.

## **Maximum Amounts Payable**

The maximum amount payable for any fiscal year cannot exceed the division approved Agreement and Budget amounts for that fiscal year. The agency must meet all the objectives as specified in the SOW and have incurred the actual costs to receive the maximum amount payable under an approved Agreement and Budget. Agencies are responsible for ensuring that all costs included in this proposal are allowable in accordance with the requirements of Federal award(s) to which they apply, including 45 CFR Part 75, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Health and Human Services Awards.

#### **Reimbursement Limitations**

The division will not reimburse the agency for:

- Overtime at a rate greater than the employee's regular hourly salary
- Earned CTO
- Any services that the agency may claim for reimbursement under any other State,
   Federal, agency, or other governmental entity contract or grant, any private contract or agreement, or from the Medi-Cal program
- Any services provided under this Agreement and Budget, which are otherwise reimbursable by any third-party payer(s). The agency must fully exhaust its ability to receive third-party reimbursement
- Any subcontract funds expended prior to division approval may not be reimbursable in the event the division should subsequently disapprove the proposed subcontract

If the agency receives any third-party reimbursement for services already reimbursed by the division, the agency must immediately remit that amount to the division or offset the amount against future invoices.

## **Recovery of Overpayments**

The division will recover overpayments to the agency including, but not limited to, payments determined to be:

- In excess of allowable costs
- In excess of expenditures that can be supported by required time study documentation (i.e., required FFP, Title XIX matching)
- In excess of the amounts usually charged by the agency or any of its subcontractors
- For services not documented in records of the agency or any of its subcontractors
- For any services where the documentation of the agency or any of its subcontractors only justifies a lower level of payment;

- Based upon false or incorrect invoices
- For services deemed to have been excessive, medically unnecessary or inappropriate
- For services arranged for or rendered by persons who did not meet the standards for participation in the program at the time the services were arranged for or provided
- For services not covered in the program SOW
- For services that should have been billed to other programs, the Medi-Cal program or any other entitlement program for which the client was eligible to receive payment for such services

#### **Procedures**

The division has three available options for the recovery of overpayments:

- 1. Agency may pay the full amount in one payment
- 2. Agency may arrange with CDPH Accounting Section to make payments (12 months maximum)
- 3. Agency may request that the division deduct the amount of over payment from a subsequent invoice(s). Repayment is to be made as soon as possible but final payment shall not exceed 12 months from the date of the discovery

Upon receipt of an audit 'Action Notice,' CDPH Accounting will send an invoice to the agency, establish accounts receivables, and work with the agency in determining a recovery method. All recovery activities are coordinated directly through CDPH Accounting.

## **Payment Withholds**

The division, at its discretion, may withhold up to 100% of any amount billed for services until the agency complies with the provisions of the Agreement. The division will notify the agency in writing regarding non-compliance determinations.

This notification includes:

- The reason for each payment withhold determination
- The percentage withheld (if applicable), or the intent to withhold
- The effective date, conditions, and duration of the withhold

The agency will be afforded reasonable opportunity to discuss with the division and respond to the notification. Upon agency compliance, the division will release the amount withheld for payment to the agency.

## **Audits**

#### Overview

All agencies that receive funding from the division are expected to comply with all state and federal funding, reporting and audit requirements per Exhibit F. State and federal representatives have the right to monitor, audit and/or conduct on-site reviews of agency's and/or subcontractors within reasonable times of business operation for compliance with the provisions of the program agreement.

The division can conduct on-site technical assistance. On-site technical assistance is an informal review of processes initiated by either the division or a MCAH-related program agency.

### **On-Site Technical Assistance Reviews**

The division can conduct on-site technical assistance. On-site technical assistance is an informal review of processes initiated by either the division or a MCAH-related program agency.

The intent of these reviews is ensuring program fidelity and to address agency specific challenges. Administrative and fiscal reviews will look for potential audit problems before they are discovered in a comprehensive audit. The reviews help ensure the agency is properly prepared for an Annual Financial & Compliance and/or Comprehensive audit. An agency can also request in writing technical assistance with program or fiscal areas of concern.

The on-site technical assistance review will consist of:

- Entrance meeting
- 2. On-site review
- 3. Exit meeting
- 4. Summary report of on-site review
- 5. Corrective action plan, if applicable
- 6. Monitoring corrective action plan, if applicable
- 7. Fiscal recovery plan, if applicable

## **Entrance Meeting**

The purpose of the technical assistance review is to allow the assigned program consultant and Contract Liaison to meet with the agency to discuss the scope and purpose of the program. As part of the entrance meeting the team will discuss the following specifics:

- How the review will be conducted
- The agency records that need to be made available for review
- Space for the team to work during business hours

## **Exit Meeting**

The purpose of the exit meeting is to discuss the on-site review and any findings, if applicable.

If there are findings, the agency will be given 2-4 weeks to provide documentation to MCAH division in order to rectify the findings before the summary report is written.

#### **Corrective Action Plan**

If an audit reveals that an agency is not following required procedures or maintenance of documents, the division will notify the agency in writing and require that they develop and submit a Corrective Action Plan (CAP). The CAP must identify the timelines and processes the agency will implement in order to become compliant.

Additionally, the division can select an agency to receive a comprehensive audit by an independent third party to evaluate program and fiscal performance. Investigative audits will be in accordance with the requirements of Federal award(s) to which they apply, including 45 CFR Part 75, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Health and Human Services Awards.

## **Terms and Conditions**

## **General Terms and Conditions**

All MCAH agreements and budgets are subject to restrictions, limitations, or conditions enacted by Congress and/or state legislature or any statute enacted by Congress and/or state legislature or any court action which may affect the provisions, terms, or funding of a program agreement and budget in any manner.

The division has the option of voiding or revising a program agreement and budget to reflect any reduction of funds with 30-days written notice. If any program agreement and budget is deemed to be invalid, the division will have no liability to pay any funds whatsoever to the agency or to furnish any other considerations under this program agreement and budget. If/when this occurs, the agency is no longer obligated to perform any provisions of this program agreement and budget.

Agencies that enter into agreement with the division to provide MCAH-related services, and accept the division funding, are legally required to provide the full level of services outlined in the program SOW regardless of the proportion of funding provided by the division.

To review the general terms and conditions please refer to <u>General Terms and Conditions for non-IT</u> <u>services contracts except for Interagency Agreements (Effective 4/4/2017).</u>

## **Special Terms and Conditions**

All federally funded service contracts or agreements are subject to the California Department of Public Health rules and regulations set forth in the following exhibits.

- Exhibit D <u>CDPH Special Terms and Conditions for Cooperative Agreement</u> in accordance to HSC 38070 (version August 2022). Please print for further details.
- Exhibit F Federal Terms and Conditions for Allocations and Cooperative Agreement (version October 2014). Please print for further details.
- Information Privacy and Security Requirements

   — IPSR Exhibit used for all agreements (version September 2022). Please print for further details.

#### **Additional MCAH Provisions**

## **Subcontract Requirements**

(Applicable to agreements under which services are to be performed by subcontractors including independent consultants.)

a. Prior written authorization will be required before the contractor enters into or is reimbursed for any subcontract for services exceeding \$5,000 for any articles, supplies, equipment, or services. The contractor shall obtain at least three competitive quotes

- which should be submitted, or adequate justification provided for the absence of bidding. CHVP only the three competitive quotes must be submitted with your AFA package.
- b. CDPH reserves the right to approve or disapprove the selection of subcontractors and with advance written notice, require the substitution of subcontractors and require the contractor to terminate subcontracts entered into in support of this agreement.
  - (1) Upon receipt of a written notice from CDPH requiring the substitution and/or termination of a subcontract, the contractor shall take steps to ensure the completion of any work in progress and select a replacement, if applicable, within 30 calendar days, unless a longer period is agreed to by CDPH.
- c. Actual subcontracts (i.e. written agreement between the contractor and a subcontractor) exceeding \$5,000 are subject to the prior review and written approval of CDPH.
- d. Contractor shall maintain a copy of each subcontract entered into in support of this agreement and shall, upon request by CDPH, make copies available for approval, inspection, or audit.
- e. CDPH assumes no responsibility for the payment of subcontractors used in the performance of this agreement. Contractor accepts sole responsibility for the payment of subcontractors used in the performance of this agreement.
- f. The contractor is responsible for all performance requirements under this agreement even though performance may be carried out through a subcontract.
- g. The contractor shall ensure that all subcontracts for services include provision(s) requiring compliance with applicable terms and conditions specified in this agreement and shall be the subcontractor's sole point of contact for all matters related to the performance and payment during the term of this agreement.
- h. The contractor agrees to include the following clause, relevant to record retention, in all subcontracts for services:
- i. "(Subcontractor Name) agrees to maintain and preserve, until seven years after termination of (Agreement Number) and final payment from CDPH to the contractor, to permit CDPH or any duly authorized representative, to have access to, examine or audit any pertinent books, documents, papers and records related to this subcontract and to allow interviews of any employees who might reasonably have information related to such records."
  - Funds expended by a subcontractor prior to the primary agency obtaining the division written approval for the subcontract may not be reimbursable in the event the division should subsequently disapprove the proposed subcontract.

- The division is liable for reimbursement only for actual costs attributed to the numbered line items identified on the Budget Summary Page that are related to the SOW.
- The maximum amount payable to the subcontractor must be specified in the subcontract and must be equal to or less than the amount of the approved agency AFA.

## **Audit and Record Retention**

The agency and/or subcontractors audit files must be kept readily available for inspection by the division staff and/or state and federal auditors for a period of seven years. Audit file documents and information shall include, but are not limited to books, records, documents and other evidence, accounting procedures and practices, sufficient to reflect properly all direct and indirect costs by funding source of whatever nature claimed to have been incurred in the performance of this program agreement and budgets, as well as matched funding costs and expenses.

All files must be kept in a central location. If this is not possible, records are to be stored in as few locations as possible. Program and Administrative Management must be aware of the location of the files. Audit trails must comply with Government Auditing Standards that includes full documentation of costs charged or allocated (via approved cost allocation methodology).

The following information must be kept in the audit files, including all agreement documents:

- 1. Policy and Procedures Manual and associated Policy and Information Letters.
- 2. Initial fiscal year budget and all subsequent revisions.
- 3. SOW, duty statements, organization charts, position classifications.
- 4. Copies of all changes that occur to any of the documents above during the year, including the Division approvals of those changes.
- 5. FFP time studies (calculation file, summary report with supporting documentation).
- 6. Copies of FFP calculation reports.
- 7. Invoices and any back-up documentation to support invoiced costs.
- 8. Cost allocation documentation
- 9. Supplemental invoice (if applicable).

Additional audit compliance requirements can be found in Exhibit F.

## **Capital Expenditures and Inventory Controlled Items**

The division must grant approval for the purchase of capital expenditures and inventory- controlled items. All capital expenditures and inventory-controlled items purchased by the agencies or by the CDPH MCAH program on behalf of agencies must be necessary and used toward fulfilling the terms of the MCAH agreement and budget. Agencies must maintain a written inventory (CDPH 1204) of all capital expenditures and inventory- controlled Items purchased with the division funds.

The division may require the submission of paid vendor receipts for any purchase, regardless of dollar amount. The division also has the right to either deny claims for reimbursement or to request repayment for any purchase determined to be unnecessary, inappropriate, or unused in carrying out performance under this MCAH agreement and budget.

# **Glossary of Terms and Acronyms**

Term	Definition
A&I	Audits & Investigations Division, DHCS.
Actual Cost	The actual price paid for real bona fide purchase costs of goods and services pursuant to the conduct of the MCAH Agreement and Budget.
AFA	Agreement Funding Application (AFA). The agreement between the Division and the Agencies to administer the MCAH programs. This includes, but is not limited to, the SOWs, Budget Documents, and Policies and Procedures.
AFLP	Adolescent Family Life Program (AFLP).
Agency	A Local Health Jurisdiction (LHJ); i.e., city or county health department or Community Based Organization, responsible for the public health needs in that designated geographic area. In California there are 61 Local Health Jurisdictions, 58 county public health departments and 3 city public health
	departments (Berkeley, Long Beach & Pasadena).
Agency Funds	Agency contributions towards the budget to help fund the activities needed to fulfill the program SOW.
Allowable Cost	Costs incurred which are necessary to meet the provisions of the SOW and are approved in the MCAH Agreement and Budget.
Base Cost Per Unit	The purchase price of an item, excluding tax, delivery, installation charged, etc.
Budget Revision	A revision in the previously approved budget to change line items and/or amounts.
Capital Expenditures	Major Equipment with a base cost per unit of \$5,000 or more and a useful life expectancy of one or more years, including Telecommunications, and Electronic Data Processing/ Automated Data Processing software
СВО	A Community Based Organization (CBO), a non-profit organization which works to serve the disadvantaged in the community in which it is located.
CDHS	The California Department of Health Services (CDHS) was split into two departments; the California Department of Public Health (CDPH) & the Department of Health Care Services (DHCS), effective July 1, 2007.

Term	Definition
CDPH	California Department of Public Health (formerly a component of the CDHS), formed July 1, 2007.
CDPH 1203	Contractor's Equipment Purchased with CDPH Funds is a form to track Contractor equipment and miscellaneous property which is purchased with CDPH funds and is used to conduct state business under the contract.
CDPH 1204	Inventory/Disposition of CDPH Funded Equipment form for inventory and disposition of equipment purchased with CDPH funds.
CMS	Centers for Medicaid and Medicare Services (CMS).
Confidential Information	Any information containing patient identifier, including but not limited to:  Names Address Telephone number Social Security number Medical identification number Driver license number
Contract Liason (CL)	A Division staff assigned to an agency, who provides consultation concerning fiscal direction and issues such as Budget development and Invoicing.
Corrective Action Plan (CAP)	If an audit reveals that an Agency is not following required procedures or maintenance of documents, the CDPH MCAH Division will instruct the Agency to develop a Corrective Action Plan (CAP).  The CAP will define the corrective actions the Agency must implement to become compliant. The CAP must be reviewed and approved by Division staff.
CPSP	Comprehensive Perinatal Services Program (CPSP) is an obstetrical, psychosocial, nutritional, and health education services and related case coordination provided by or under the personal supervision of an approved CPSP provider during pregnancy and 60 calendar days following delivery.
СТО	Compensatory Time Off (CTO), time off in lieu of overtime pay.

Term	Definition
DHCS	Department of Health Care Services (DHCS), formerly the California Department of Health Services (CDHS), renamed July 1, 2007.
Duty Statement	Defined activities specific to program and position requirements and are considered legal and contractual obligations which can be audited.
Enhanced Rate	Federal Title XIX reimbursement of eligible approved costs at the ratio of 75% federal dollars to 25% State or Agency general fund dollars.
FFP	Federal Financial Participation (FFP) program is a funding mechanism used to generate additional revenue by reimbursing Agency or State funds with Title XIX dollars at an Enhanced and/or Non-enhanced rate for the proper and efficient administration of the Medi-Cal program's two objectives.
Fringe Benefits	Employer contributions for employer portion of payroll taxes (i.e., FICA, SUI, SDI, Training), Employee health plans (i.e., health, dental, and vision), Unemployment Insurance, Workers Compensation Insurance, and Employer's portion of pension. Retirement plans are included, provided they are granted in accordance with established written organization policies and meet all legal and Internal Revenue Service requirements.
FTE	Full-Time-Equivalent (FTE) means a standard eight-hour workday; 40 hours per week; or 2,080 hours per year.
Goals	Goals are overall statements of the mission and purpose of the program or an individual program component.

Term	Definition	
Good Cause	Circumstances which are beyond the control of the agency and includes, but is not limited to:	
	<ul> <li>Damage to or destruction of the Agency's business office and/or records by a natural disaster, including fire, flood, or earthquake or when circumstances involving such disaster have substantially delayed Agency's operations.</li> </ul>	
	<ul> <li>Theft, sabotage, or other deliberate, willful acts by an employee that have been reported to the appropriate law enforcement or fire agency when applicable.</li> </ul>	
	<ul> <li>Other circumstances that are clearly beyond the control of the Agency that have been reported to the appropriate law enforcement or fire agency when applicable.</li> </ul>	
	<ul> <li>Failure by the Division to fully execute the MCAH Agreement and Budget later than six months after the MCAH Agreement and Budget start date.</li> </ul>	
	<ul> <li>Untimely illness or absence of any employee trained to prepare invoices, reports, or Budget Revisions. This does not include an Agency vacancy. All circumstances will be reviewed and approved/disapproved on a case-by-case basis by Division management.</li> </ul>	
	<ul> <li>Failure by the Division to fully execute revisions before the MCAH Agreement and Budget's termination, expiration date, or fiscal year end.</li> </ul>	
Indirect Costs	Those costs which are within the Agency and cannot be clearly identified as expenses to direct program costs. The calculation is based on Total Wages (excluding benefits) from the Personnel Detail Worksheet.	
Job Specification	County civil service classification describing standard educational and experience requirements for appointment to specific positions. Job Specification can be referred to as a classification specification	
LHJ	A Local Health Jurisdiction (LHJ), i.e., city or county health department, responsible for the public health needs in that designated geographic area	
MAA	Medi-Cal Administrative Activities (MAA).	

Term	Definition
Major Equipment	A tangible or intangible item having a base unit cost of \$5,000 or more with a life expectancy of one (1) year or more and is either furnished by CDPH or the cost is reimbursed through this Agreement. Software and videos are examples of intangible items that meet this definition.
МСАН	Maternal, Child and Adolescent Health (MCAH).
Mcah Director	The Maternal, Child and Adolescent Health (MCAH) Director is an individual appointed by the Agency who is responsible for carrying out the terms and conditions of the MCAH program Agreement and Budget.
MCAH-Related Programs	Programs operated under the CDPH MCAH Division and accountable to follow the policies set forth in this manual; MCAH, AFLP, FIMR, SIDS, BIH and CHVP.
MCP	The Medi-Cal Percentage (MCP) is a percentage that identifies the portion of the region's general population receiving MCAH-related services that are Medi- Cal beneficiaries.
	The MCP is one of two components that determine Title XIX claiming amounts.
Medi-Cal	California's Medicaid program that provides healthcare and service to those who meet Medi-Cal eligibility requirements.
Medi-Cal Eligible	Individuals who have applied for and been granted Medi-Cal benefits, as well as the Medi-Cal potential eligible population (i.e., the population at the poverty rate qualified to receive Medi-Cal benefits).
MEDS	Medi-Cal Eligibility Data System (MEDS).
Minor Equipment	A tangible item having a base unit cost of less than \$5,000 with a life expectancy of one (1) year or more and is either furnished by CDPH or the cost is reimbursed through this Agreement.
Non-Enhanced Funding	Federal Title XIX reimbursement of eligible approved costs at the ratio of 50% federal dollars to 50% State or Agency general fund dollars.
Organization Chart	A diagram illustrating the interrelationship of the local health jurisdiction staff associated with all MCAH-funded programs.
Outreach	Activities to inform and/or connect persons to available services or care.

Term	Definition
Program Consultant (PC)	A Division staff person, assigned to an agency or program, that provides skilled expertise in the areas of program standards, SOW, personnel, program policy development, and quality improvement.
PSC	Perinatal Services Coordinator (PSC) is the person, in collaboration with the MCAH Director, responsible for the implementation of the CPSP in the LHJ.
QA	Quality Assurance (QA). A program for the systematic monitoring, evaluation, and improvement of the various aspects of a program, entity or group.
Salary Savings	Salary savings are a result of unfilled positions and reduced FTEs and are not allowable in AFLP without Contract Liaison Approval. The criteria is that services provided should not be diminished to cover operational expenses.
	Please consult the MCAH Program Consultant or Contract Liaison.
Supporting Documentation	Supporting documentation gives support to the claiming of matchable FFP funding, can be requested by the Division to verify high percentages of FFP matching, and is reviewed during on-site audits to verify the percentage of FFP matching.
SGF	State General Fund (SGF).
SIDS	Sudden Infant Death Syndrome (SIDS).
SOW	A Scope of Work (SOW) is a component in the MCAH Agreement and Budget which contains the goals, objectives and methods of evaluation to be met under the terms and conditions of this MCAH Agreement and Budget.
SPMP	Skilled Professional Medical Personnel (SPMP) have the education and training at a professional level in the field of medical care or of an appropriate medical practice.
Subcontract	A written agreement between the Agency and a subcontractor specifically related to securing or fulfilling the Agency's obligation to the Division under the terms of the MCAH Agreement and Budget.
TCM	Targeted Case Management (TCM), a Medicaid program.
Time Study	A method to record time spent on all activities for those staff claiming FFP.

Term	Definition
Title V Funds	Unmatchable federal MCAH Block Grant funds authorized under Title V of the federal Social Security Act.
Title XIX Funds	Federal Medicaid money obtained under Title XIX of the federal code by means of State and/or local revenue match for costs of activities related to eligible and potentially eligible Medi-Cal women and children.
WIC	Women, Infants and Children (WIC) Supplemental Food Program, USDA, a Federal funded nutrition program.